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LATE ITEM

General Purposes Committee

25th October 2021

Item 7 – Leeds Best City Ambition 2022-2030

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Leeds Best City Ambition 2022-2030

Date: 25 October 2021

Report of: Chief Officer Strategy and Improvement

Report to: General Purposes Committee

Will the decision be open for call in? Yes No

Does the report contain confidential or exempt information? Yes No

What is this report about?

Including how it contributes to the city and council ambitions

- At its meeting on 20 October Executive Board resolved to agree in principle to replace the Best Council Plan with a more externally facing and partnership focused 'Best City Ambition' from February 2022.
- This report seeks agreement from GPC to endorse proposed amendments to Part 2, Article 4.1 (ii) of the council's constitution to specify the Best City Ambition as part of the Budget and Policy Framework and recommend that Full Council agrees the amendments.
- The recommendations require approval from GPC and then Full Council before they can be enacted.

Recommendations

General Purposes Committee is recommended to:

- a) Note Executive Board's in principle agreement to replace the Best Council Plan with a Best City Ambition.
- b) Endorse the necessary amendments to the Budget and Policy Framework in Part 2, Article 4.1 (ii) of the council's constitution, outlined in paragraph 5, and recommend the amendments to Full Council for approval.

Why is the proposal being put forward?

- 1 Amendments are proposed to Part 2, Article 4.1 (ii) of the council's constitution in response to the resolution of Executive Board that the Best Council Plan should be replaced by a more externally facing and partnership focused Best City Ambition. These amendments are set out in Appendix 1 to this report and insert the Best City Ambition as a plan included within the council's Budget and Policy Framework.
- 2 In accordance with the Local Authorities (Functions and Responsibilities) (England) Regulations 2000 the council determined that the Best Council Plan (BCP) was of such significance that it should be included in the Budget and Policy Framework (B&PF) and be subject to adoption by Full Council. Although the Best City Ambition will supersede the BCP on adoption, its scope extends beyond it and it is therefore necessary to amend the B&PF to identify the Best City Ambition as a plan within in. Proposals to amend the B&PF are a matter for Full Council following consideration by General Purposes Committee. Subject to these approvals, the Best City Ambition will be prepared in accordance with the B&PF Procedure Rules, which includes referral of the draft Best City Ambition to Scrutiny.
- 3 Following adoption of the Best City Ambition, the reference to the Best Council Plan will be deleted from the Budget and Policy Framework. This can be undertaken by the City Solicitor pursuant to delegated authority and will not require further involvement from GPC.

What impact will this proposal have?

Wards affected: All

Have ward members been consulted?

Yes

No

- 4 The adoption of a Best City Ambition will add value to the work the council and partners are doing in the city – helping to bring agendas together, maximise the impact of limited resources through effective alignment between partners, and build momentum behind shared priorities. It is not intended to be a detailed delivery plan which duplicates what is in place elsewhere, nor simply an additional level of visions and priorities which are not anchored in work on the ground. Instead, the Ambition will provide a clear direction of travel, a high-level strategic intent, shared by the council and its key partners and around which people and organisations can come together with everyone playing their part in achieving the city's ambitions.
- 5 There are several key areas the adoption of a City Ambition can deliver a positive impact.
 - a) **Advancing the Three Pillars approach** – to better articulate the complex and inter-related nature of these three key agendas and how they affect the lives of people in Leeds. Increasingly agencies and organisations in the city are recognising the need to tackle wider determinants in achieving their core ambitions, whether that be the impact of education on health, or of housing on crime. The City Ambition can help to communicate this approach and support everyone to understand the part they can play in the city overall, alongside their more specific individual and organisational aims.
 - b) **Priority setting at a 'place' level** – recognising that across Leeds there are hugely diverse communities with complex identities, strengths and needs. Focusing on the city means understanding this and reflecting it in the Ambition. Continuing and further developing efforts to embrace the locality working approach will be a key enabler in this respect, connecting services to geographical as well as population-based communities.
 - c) **Embedding strength-based and asset-based approaches across all priorities** – recognising the hugely important role that individuals and communities already play in the success and resilience of the city and considering how we can continue to empower people

to maintain independence and support one another, while making the best use of the assets we have across partners in driving forward shared ambitions. Leeds benefits from examples of national best practice in this space, and the City Ambition provides an opportunity to take that learning and set out how the principles behind it can apply across the range of what the council and partners do. Naturally these efforts will be central to the future relationship between the council, other anchor organisations, voluntary and community organisations in the city, and the public.

- d) **Building on the Anchors partnership** – further embedding the importance of anchor organisations – both city wide and community-based – coming together to harness their collective strength in pursuit of shared city ambitions. Within this there continue to be opportunities to make the ‘Leeds Pound’ work harder for the city, both in terms of keeping money in the local economy and investing in local people through skills development, employment opportunities etc.
 - e) **Establishing clear commitments to the city** – taking account of the levers and resources already within the city’s control, the City Ambition should set out clearly what the council and partners are committed to delivering, irrespective of external factors, in line with key agendas. Alongside this, it should also include more aspirational ambitions and the specific asks of Government and others which would be required to deliver on them. This approach will create a strong foundation to bid for additional funding and investment, demonstrating the wider vision funded projects would be part of and the impact they could have.
 - f) **Positioning the city to attract investment** – linked to e) above, a shared statement of the city’s ambitions which is clear about the ability to act now and also about what more is required to go further will put the city in a strong position to take advantage of funding streams as they become available. It will be important to consider this in a regional as well as national context, given the progress now made on West Yorkshire devolution.
 - g) **Simplifying the message** – the City Ambition offers the chance to communicate the headline vision and ambitions for Leeds more clearly to citizens, wider partners, potential investors, Government, and others. Through development of the Ambition, more innovative ways to achieve this will be considered including the potential of mission-based approaches. Adopting a shorter, sharper Ambition will better equip elected members, colleagues and partners to advocate for the city over the coming years.
 - h) **Improving measures of impact** – through the adoption of the Social Progress Index (SPI) as the key measurement tool underpinning the City Ambition. The SPI will help us to understand the difference the council and partners are making over the long term through a more deliberate examination of key strategic indicators – considering the basic needs of the Leeds population, the foundations of wellbeing, and opportunity for everyone. A Leeds version of the index is currently in development, working with the Social Progress Imperative, which will include metrics relevant to the city and our shared ambitions.
- 6 It is intended that the Best City Ambition will replace the Best Council Plan in the council’s Budget and Policy Framework (Part 2, Article 4 of the council’s constitution). Appendix 1 outlines the amendments necessary to enable this as tracked changes, which GPC is being asked to endorse and recommend to Full Council.

What consultation and engagement has taken place?

- 7 The recommendations in this report arise out of a resolution of Executive Board and elected members and Directors have been consulted.
- 8 A wider range of consultation and engagement has taken place, with more planned, about the move towards a Best City Ambition. This has included consulting with ward members through community committees.

What are the resource implications?

- 9 There are no direct resource implications arising from this report.
- 10 More broadly, the City Ambition will set out the council's strategic intent and headline priorities. Resource allocation in support of these, along with the more detailed activity outlined in supporting plans and strategies, will be aligned through the medium-term financial strategy and annual budget.

What are the legal implications?

- 11 The proposed amendments will ensure the constitution remains accurate and up to date and will enable the Best City Ambition to be prepared in accordance with the Budget and Policy Framework Procedure Rules.
- 12 This paper is being published late due to the tight timescales for progress on this work and the sequencing of meeting dates and publication deadlines. Executive Board met to discuss the matter on 20 October, after the publication deadline for GPC but before the GPC meeting on 25 October. As the next GPC meeting isn't until December, and this matter needs to go to Full Council in November before initial proposals are received by Executive Board in December, it is not possible for this paper to wait until the next scheduled GPC meeting.

What are the key risks and how are they being managed?

- 13 There are no risk implications arising from this report.

Does this proposal support the council's three Key Pillars?

Inclusive Growth Health and Wellbeing Climate Emergency

- 14 The Best City Ambition will support all three of the key pillars, developing the way they are embedded into the council's and city's strategic ambitions.
- 15 Recognising the inter-related nature of these three agendas is increasingly important in making the progress the council and partners wish to see, so strengthening these connections with the citizen at the centre is a primary driver of this proposal.

Options, timescales and measuring success

What other options were considered?

- 16 Not adding the Best City Ambition to the council's Budget and Policy Framework was considered, but as it will act as a replacement for the Best Council Plan this option was discounted as it would not promote good governance.

How will success be measured?

- 17 The recommendations of this report will enable the Best City Ambition and associated governance requirements to progress. The Best City Ambition will be added to the Budget and Policy Framework upon adoption of the amendments outlined in Appendix 1 by Full Council.

What is the timetable for implementation?

- 18 Should GPC agree the recommendations of this report, the proposed amendments to the council's constitution outlined in Appendix 1 will be presented to Full Council for approval at its

next meeting. The Best City Ambition itself will be received by Full Council in February 2022 following which, should it be adopted, the City Solicitor will make the additional factual amendments to the constitution outlined earlier in this report.

Appendices

Appendix 1 – proposed amendments to the constitution.

Background papers

None.

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ARTICLE 4 – THE FULL COUNCIL

4.1 MEANINGS

• Policy Framework

The Policy Framework means the following plans and strategies:

(i) those required by the Local Authorities (Functions and Responsibilities) (England) 2000 to be adopted by the Council¹:

- Safer Leeds Strategy²
- Development plan documents³
- Licensing Authority Policy Statement⁴
- Plans and alterations which together comprise the Development Plan
- Vision for Leeds⁵
- Youth Justice Plan⁶

(ii) other plans and strategies adopted or to be adopted by the Council⁷:

- Best City Ambition
- Best Council Plan
- Children and Young Peoples Plan
- Local Flood Risk Management Strategy⁸

Additional plans and strategies may be approved or adopted as part of the Policy Framework from time to time.

• Budget

The budget includes the allocation of financial resources to different services and projects, proposed contingency funds, the Council Tax base, setting the Council Tax and decisions relating to the control of the Council's borrowing requirement, the control of its capital expenditure and setting of virement limits.

• Housing Land Transfer

Housing Land Transfer means the approval or adoption of applications (whether in draft form or not) to the Secretary of State to dispose of land used for residential

¹ The 2000 Regulations specify that the council's annual library plan needs to be part of this framework. The council is not however currently required to produce a library plan.

² This fulfils the requirement to produce a Crime and Disorder Reduction Strategy

³ Section 15 Planning and Compulsory Purchase Act 2004

⁴ This is the policy statement under the Gambling Act 2005.

⁵ This is the authority's Sustainable Community Strategy, which is prepared and modified under Section 4 Local Government Act 2000.

⁶ Section 40 Crime and Disorder Act 1998

⁷ In accordance with Schedule 4 of the Regulations

⁸ Section 9 Flood and Water Management Act 2010

Article 4 – The Full Council

purposes where approval is required under sections 32 or 43 of the Housing Act 1985.

4.2 FUNCTIONS OF THE FULL COUNCIL

Only the Council will exercise the following functions:

- adopting and changing the Constitution⁹;
- appointing the Leader;
- all local choice functions set out in Part 3 of this Constitution which the Council decides should be undertaken by itself rather than the Executive, except where those functions have been delegated by the Council;
- all those functions of the full Council set out in Section 2A of Part 3 of the Constitution; and
- all other matters which, by law, must be reserved to the Council.

4.3 COUNCIL MEETINGS

There are three types of Council meeting:

- The annual meeting
- Ordinary meetings
- Extraordinary meetings

and they will be conducted in accordance with the Council Procedure Rules in Part 4 of this Constitution.

4.4 RESPONSIBILITY FOR FUNCTIONS

The Council will maintain the documents in Part 3 of this Constitution setting out the responsibilities for the Council's functions which are not the responsibility of the Executive.

⁹ Except as provided for by Article 15.2