

**Report to the Chief Officer (Highways & Transportation)**

**Date: 20th November 2018**

**Subject: A6110 Outer Ring Road Improvements**

**Capital Scheme Number: 32810**

Are specific electoral wards affected?	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
If yes, name(s) of ward(s): Armley, Beeston and Holbeck, Farnley and Wortley, Morley North and Pudsey		
Are there implications for equality and diversity and cohesion and integration?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Is the decision eligible for call-in?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Does the report contain confidential or exempt information?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
If relevant, access to information procedure rule number: Appendix number:		

**Summary of main issues**

1. Our vision is for Leeds to be a compassionate, caring city that helps all our residents benefit from the city's economic growth. Getting our transport system right is a critical element of achieving this Best City ambition. Leeds City Council (LCC) and West Yorkshire Combined Authority (WYCA) are working together to improve our transport system to support a city which is Prosperous, Healthy and Liveable and reflects our position at the heart of the Leeds City Region. The approach is currently being guided by the ongoing Transport Conversation, which is engaging as many people as possible to help shape the future of transport in Leeds, and the strategy required to achieve it.
2. The A6110 forms the south west corner of the Leeds Outer Ring Road and is the busiest section in terms of vehicle numbers. The primary aim of the Outer Ring Road is to provide orbital capacity around Leeds however, congestion is evident on a daily basis particularly at the junctions with the key radial A58 (Whitehall Road) and A62 (Gelderd Road) routes. Concerns have also been expressed about the existing and potential congestion at the A6110 junctions to the south of M621 Junction 1 particularly with the A643 (Elland Road, Manor Mill Lane) and the junction which provides shared access to both the White Rose Office Park and the White Rose Shopping Centre.
3. The A6110 Outer Ring Road Improvement schemes seeks to address the existing capacity issues identified at the four junctions identified in point 2.2, as well as seeking

to enhance infrastructure for non-motorised users through the provision of segregated cycle facilities and the provision of pedestrian crossings where appropriate, providing alternative travel choices along this corridor . The scheme is to be delivered post 2021.

## **Recommendations**

The Chief Officer (Highways & Transportation) is requested to

- i) Note the contents of the report;
- ii) Support in principle the development of the A6110 Outer Ring Road Improvements, noting that WYCA has approved in principle enough funding to substantially fund implementation through the West Yorkshire plus Transport Fund (WY+TF);
- iii) Give authority to procure consultancy support to deliver the outline business case and to tender the A6110 Outer Ring Road Improvements Assessment Contract through the WYCA Specialist Professional Services Contract;
- iv) Give authority to an evaluation ratio of 60% quality and 40% price;
- v) Note that officers will seek further approvals for construction of the A6110 Outer Ring Road Improvements, subject to the outcome of the development work and consultation; and
- vi) Note that this scheme is expected to be delivered post-2021.

## **1. Purpose of this report**

- 1.1 This report seeks authority to progress with the development of proposals for the A6110 Outer Ring Road Improvements including the procurement and appointment of consultants to undertake design and develop business cases.

## **2. Background information**

- 2.1 Our vision is for Leeds to be a compassionate, caring city that helps all our residents benefit from the city's economic growth. Getting our transport system right is a critical element of achieving this Best City ambition. Leeds City Council (LCC) and West Yorkshire Combined Authority (WYCA) are working together to improve our transport system to support a city which is Prosperous, Healthy and Liveable. The approach is being guided by the ongoing Transport Conversation, which seeks to engage as many people as possible to help shape the future of transport in Leeds and the strategy to achieve it.
- 2.2 The A6110 forms the south west corner of the Leeds Outer Ring Road and is the busiest section in terms of vehicle numbers. The primary aim of the Outer Ring Road is to provide orbital capacity around Leeds. However, congestion is evident on a daily basis particularly at the junctions with the key radial A58 (Whitehall Road) and A62 (Gelderd Road) routes. Concerns have also been expressed about the existing and potential congestion at the A6110 junctions to the south of M621 junction 1 particularly with the A643 (Elland Road, Manor Mill Lane) and the junction which provides shared access to both the White Rose Office Park and the White Rose Shopping Centre.
- 2.3 The A6110 Outer Ring Road Improvement schemes seeks to address the existing capacity issues identified at the four junctions identified in point 2.2, as well as seeking to enhance infrastructure for non-motorised users through the provision of segregated cycle facilities and the provision of additional pedestrian crossings where appropriate, providing alternative options for travel along this corridor. The West Yorkshire Combined Authority have granted £286,000 for the development the proposals to Outline Business Case through the West Yorkshire plus Transport Fund. WYCA have agreed for the scheme to be delivered post 2021. It is envisaged that the project as described cost in the region of £19 million (July 2012 price base and including optimism bias of 44%).
- 2.4 All schemes in the West Yorkshire plus Transport Fund received approval at Executive Board in September 2016 for the progression of all schemes included within the fund and authority to enter Grant Agreements with WYCA. A further report on the A6110 Outer Ring Road Improvements has been to Highways Board for discussion only in November 2016 and this report is included in the background documents.

## **3. Main issues**

- 3.1 The A6110 Outer Ring Road Improvements have been identified for scheme development because of existing issues, forecast network constraints, opportunities for improvement and interaction with other proposals within the Leeds District.

- 3.2 In line with current best practice, the design development will follow the Green Streets procedure to maximise environmental benefits and integrate them into the design process. The work will also consider the impact of the proposals on local air quality and will include an assessment of vehicle emissions with and without scheme options using analytical techniques commensurate with the stage of design development.
- 3.3 Work to date has identified the following four junctions requiring initial interventions:
- A6110/A62;
  - A6110/A58;
  - A6110/A643 Elland Road / Manor Mill Lane; and
  - A6110 / A653 /White Rose Shopping Park / White Rose Office Park.
- 3.4 It is acknowledged that the interventions listed above are likely to have impact on downstream junctions and highway links, both towards Leeds City Centre and on the A6110 Outer Ring Road itself. The consultant will be required to assess and report on the implications, identifying locations where future interventions may be required.
- 3.5 Feasibility works for segregated cycle superhighway provision running from the White Rose Shopping Centre to Cycle Superhighway 1 in Stanningley and the provision of additional pedestrian crossings on the Outer Ring Road itself are to be developed within this workstream creating alternative choices for users of the stretch of road to take.
- 3.6 Procurement of consultancy support is required to develop and progress the proposed scope of works to submission of an Outline Business Case in 2019. It is proposed to invite Tenders via the WYCA Specialist Professional Services Contract which has been agreed by all the West Yorkshire Districts as the preferred procurement route to deliver the West Yorkshire plus Transport Fund Projects.
- 3.7 Consultants from Lots 6, 10 and 12 of the WYCA Specialist Professional Services Contract were asked to enter the pre-selection stage. A pre-selection document was issued via the WYCA Intend website and eight companies submitted a quality submission. The submissions were examined by a panel of officers from Highways and Transportation and chaired by an Officer from the Highways and Transportation Procurement Team. This was held in early November 2018, and the shortlisted parties are to tender.
- 3.8 The contract will be awarded to one consultant after successful assessment of their quality and price submissions. Since the delivery of a quality project is crucial for the success of the Outer Ring Road a weighting of 60% on Quality and 40% on Price will be used to ensure that a consultant appointed can deliver the expectations of the project.
- 3.9 The form of the contract will be NEC3 PSC Option C Target Contract.

## **4. Corporate considerations**

### **4.1 Consultation and engagement**

- 4.1.1 No specific consultation has been undertaken to date because the proposals are still in their infancy. Full consultation with stakeholders and the public is proposed as part of the scope of works recommended in this report.

- 4.1.2 The scheme outputs and outcomes aim to align with the feedback received from the ongoing Transport Conversation as noted in Section 3. Local communities, Ward Members and specific interest groups will be engaged to ensure that any emerging scheme proposals meet their aspirations wherever possible and take full account of local views.
- 4.1.3 Ward Members will be contacted shortly to begin engagement and inform on the scope of the scheme. Wider consultation and engagement with Area Committees, Stakeholders and Local Communities is scheduled to commence in 2019, but opportunities to bring this forward are being sought and will be communicated if realised.

## **4.2 Equality and diversity / cohesion and integration**

- 4.2.1 Different highways users have different needs and these are sometimes conflicting. The Council is committed to continuing dialogue with a wide range of stakeholders to ensure that our highway network is designed in such a manner that it caters for both the needs of motorised vehicles and yet at the same time provides a safe environment for pedestrians, cyclists and wheelchair users. A full equality impact assessment will be undertaken for each scheme if required.
- 4.2.2 An Equality, Diversity, Cohesion and Integration screening form has been completed for the approval granted for all West Yorkshire plus Transport Fund schemes on 21<sup>st</sup> September 2016 at Executive Board.

## **4.3 Council policies and best council plan**

- 4.3.1 The anticipated benefits of the A6110 Outer Ring Road Improvements has the potential to contribute to the vision for Leeds 2030 to be the best city in the UK and address following Best City and Best Council ambitions, outcomes and priorities; good growth, resilient communities, transport and infrastructure and low carbon.4.3.2 .The strategy also contributes to the objectives of the Local Development Framework, Leeds Core Strategy, West Yorkshire Transport Strategy 2040, emerging Leeds Transport Strategy, and the Strategic Economic Plan.
- 4.3.2 West Yorkshire Transport Strategy 2040: The Transport Strategy ambitions and policies have underpinned the developed of the A6110 Outer Ring Road Improvements.
- 4.3.3 The Leeds Integrated Programme as presented directly supports the aspirations of the Leeds Transport Vision, namely;
- *Prosperous Leeds – A transport system for Leeds that facilitates a prosperous, sustainable economy for the City, the City Region, the North, cementing our long-term economic competitiveness both nationally and internationally.*
  - *Liveable Leeds – A transport system which helps Leeds to be a great place to live and work for everyone.*
  - *Healthy Leeds – A transport system that has a positive effect on people’s health and wellbeing and raises health standards across the city through the promotion of walking and cycling and the reduction of air pollution.*
  - *Sustainable Leeds – A transport system that does not harm the environment and will specifically reduce the impacts of air and noise pollution, greenhouse gas emissions and energy consumption.*

- 4.3.4 Environment Policy: The schemes will be undertaken in accordance with the principles of the Council's Environmental Policy.
- 4.3.5 This report and the proposals contained within it, contribute towards making Leeds the best city seeking to meet the Best Council Outcomes of:-
- *Be safe and feel safe;*
  - *Enjoy happy, healthy, active lives;*
  - *Move around a well-planned city easily.*

#### **4.4 Resources and value for money**

- 4.4.1 It is proposed to report on alternative options as part of the business case. This work will capture the rationale behind the schemes and consider whether any alternative interventions would provide better value for money.
- 4.4.2 It is expected that the grant from the West Yorkshire plus Transport Fund will be sufficient to cover the necessary support from a professional services supplier, LCC Officer input and client support. The professional services supplier will be appointed to progress the schemes through the various design stages and obtain business case approval.
- 4.4.3 Officers will return for approval to spend, once the emerging schemes have been developed and construction costs have been outlined.

#### **4.5 Legal implications, access to information, and call-in**

- 4.5.1 There are no specific legal implications included within this report, nor is any information contained within this report deemed to be confidential.
- 4.5.2 All activities in relation to this procurement are being executed in accordance with the Public Procurement Regulations 2015 and LCC Contract Procedure Rules.
- 4.5.3 The Chief Officer (Highways & Transportation) approved the use of WYCA Specialist Professional Services Contract as a framework contract to deliver professional services on 25<sup>th</sup> August 2016.
- 4.5.4 Approval was given at Leeds City Council Executive Board on the 21<sup>st</sup> September 2016 for LCC to enter grant agreements with WYCA for the projects in the West Yorkshire plus Transport Fund, including the A6110 Outer Road Improvements.

#### **4.6 Risk management**

- 4.6.1 The A6110 Outer Ring Road Improvements serves to make progress towards the Strategic Economic Plan 2016 and West Yorkshire Transport Strategy 2040. If the programme is not implemented, Leeds will not be able to develop an integrated, sustainable transport system which is fundamental in supporting the ambitions of the Economic Plan and Transport Strategy.
- 4.6.2 Given the complexity of the projects involved, the programmes developed to date by in-house staff will be subject to change as more detailed development progresses. Consideration is already being given to the risk of programme slippage affecting the spend profile and how this can be mitigated.

- 4.6.3 The schemes will be assured through the WYCA framework set up for the West Yorkshire Transport Fund (WY+TF). Progression through this assurance process in a timely manner is necessary in order to avoid delays to the overall programme delivery.
- 4.6.4 Interim milestones and/or key performance indicators will be identified to monitor progress and to ensure timely delivery of the programme and the agreements with key partners.

## **5. Conclusions**

- 5.1 Leeds is a successful city and its economy continues to grow. Improving the existing transport network is an important enabler helping Leeds to be a prosperous, liveable and healthy city .The Outer Ring Road forms a vital orbital route around the city and the A6110 Outer Ring Road Improvements create an opportunity to deliver improvements whilst also delivering benefits for public transport, cyclists, pedestrians and private car users, aid movements of goods and services and have a positive impact on the environment.
- 5.2 These proposals will make a contribution to the quality of life of people living, working and visiting the city and contribute to its on-going growth and economic success.

## **6. Recommendations**

- 6.1 The Chief Officer (Highways & Transportation) is requested to
- i) Note the contents of the report;
  - ii) Support in principle the development of the A6110 Outer Ring Road Improvements, noting that WYCA has approved in principle enough funding to substantially fund implementation through the West Yorkshire plus Transport Fund (WY+TF);
  - iii) Give authority to procure consultancy support to deliver the outline business case and to tender the A6110 Outer Ring Road Improvements Assessment Contract through the WYCA Specialist Professional Services Contract;
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  - v) Note that officers will seek further approvals for construction of the A6110 Outer Ring Road Improvements, subject to the outcome of the development work and consultation; and
  - vi) Note that this scheme is expected to be delivered post-2021.

## **7. Background documents<sup>1</sup>**

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<sup>1</sup> The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.

7.1 Previous Report to Highways Board in November 2016 including the scheme mandate.