Report of Head of Governance and Scrutiny Support

Report to Scrutiny Board (Children and Families)

Date: 12th June 2019

Subject: Co-opted Members

Are specific electoral Wards affected?  
☐ Yes  ☒ No

If relevant, name(s) of Ward(s):

Are there implications for equality and diversity and cohesion and integration?  
☐ Yes  ☒ No

Is the decision eligible for Call-In?  
☐ Yes  ☒ No

Does the report contain confidential or exempt information?  
☐ Yes  ☒ No

If relevant, Access to Information Procedure Rule number:

Appendix number:

Summary of main issues

1. For a number of years the Council’s Constitution has made provision for the appointment of co-opted members to individual Scrutiny Boards.

2. This report provides guidance to the Scrutiny Board when seeking to appoint co-opted members. There are also some legislative arrangements in place for the appointment of specific co-opted members. Such cases are set out in the Council’s Constitution and are also summarised within this report.

Recommendation

3. In line with the options available and information outlined in this report, Members are asked to:

   a) Consider and appoint non-voting co-opted members to the Scrutiny Board.
   b) Note the nominations of the Roman Catholic Diocese and Church of England Diocese.
   c) Note the appointed parent governor representatives.
1 Purpose of this report

1.1 The purpose of this report is to seek the Scrutiny Board’s formal consideration for the appointment of co-opted members to the Board.

2 Background information

2.1 For a number of years the Council’s Constitution has made provision for the appointment of co-opted members to individual Scrutiny Boards. For those Scrutiny Boards where co-opted members have previously been appointed, such arrangements have tended to be reviewed on an annual basis, usually at the beginning of a new municipal year.

3 Main issues

General arrangements for appointing co-opted members

3.1 It is widely recognised that in some circumstances, co-opted members can significantly aid the work of Scrutiny Boards. The Scrutiny Board Procedure Rules within the Council’s Constitution outlines the options available to Scrutiny Boards in relation to appointing co-opted members.

3.2 In general terms, Scrutiny Boards can appoint:

- Up to five non-voting co-opted members for a term of office that does not go beyond the next Annual Meeting of Council; and/or,

- Up to two non-voting co-opted members for a term of office that relates to the duration of a particular and specific scrutiny inquiry.

3.3 In the majority of cases the appointment of co-opted members is optional and is determined by the relevant Scrutiny Board. However, the Scrutiny Board Procedure Rules make it clear that co-option would normally only be appropriate where the co-opted member has some specialist skill or knowledge, which would be of assistance to the Scrutiny Board. Particular issues to consider when seeking to appoint a co-opted member are set out later in the report.

3.4 There are also some legislative arrangements in place for the appointment of specific co-opted members. Such cases are also set out in the Scrutiny Board Procedure Rules and are summarised below.

Arrangements for appointing specific co-opted members

Education Representatives

3.5 In addition to elected Members appointed by Council, the Local Government Act 2000 states that the relevant Scrutiny Board dealing with education matters shall include in its membership the following voting representatives in accordance with statutory requirements:
• One Church of England diocese representative\(^1\) - Andrew Graham has been nominated
• One Roman Catholic diocese representative\(^1\) - Tony Britten has been nominated
• Parent governor representatives\(^2\)

Parent governor representatives are as follows:
- Jacqueline Ward (Secondary) – 23/04/2019 – 24/04/2023
- Kate Blacker (Primary) – 26/09/2018 – 26/09/2022

3.6 The Parent Governor Regulations (Representatives) England 2001 states that a local education authority shall appoint at least two parent governor representatives to each of their education overview and scrutiny committees and sub-committees. The Board has previously appointed three parent governor representatives. However, there were no expressions of interest made to the Education Governors Service as part of the recent application process for a parent governor (SEN) representative.

3.7 The number and term of office of education representatives is fixed by full Council and set out in Article 6. Representatives of the Church of England and Roman Catholic dioceses are nominated by their diocese and parent governor representatives are elected.

3.8 Where the Scrutiny Board deals with other non-educational matters, the co-opted members may participate in any discussion but shall not be entitled to vote on those matters.

Issues to consider when seeking to appoint non-voting co-opted members

3.9 The Constitution makes it clear that ‘co-option would normally only be appropriate where the co-opted member has some specialist skill or knowledge, which would be of assistance to the Scrutiny Board’. In considering the appointment of co-opted members, Scrutiny Boards should be satisfied that a co-opted member can use their specialist skill or knowledge to add value to the work of the Scrutiny Board. However, co-opted members should not be seen as a replacement to professional advice from officers.

3.10 Co-opted members should be considered as representatives of wider groups of people. However, when seeking external input into the Scrutiny Board’s work, consideration should always be given to other alternative approaches, such as the role of expert witnesses or use of external research studies, to help achieve a balanced evidence base.

3.11 When considering the appointment of a co-opted member for a term of office, Scrutiny Boards should be mindful of any potential conflicts of interest that may arise during the course of the year in view of the Scrutiny Boards’ wide ranging terms of reference. To help overcome this, Scrutiny Boards may wish to focus on the provision available to appoint up to two non-voting co-opted members for a term of office that relates to the duration of a particular and specific scrutiny inquiry.

\(^1\) This appointment shall be for a term of office that does not go beyond the next Annual Meeting of Council.
\(^2\) These appointments shall be for a four-year term of office.
3.12 Despite the lack of any national guidance, what is clear is that any process for appointing co-opted members should be carried out in a manner which seeks to strengthen the work of Scrutiny Boards.

Nominations for non-voting co-opted members for 2019/20

3.13 In addition to those voting co-opted member nominations stated in paragraph 3.5 the following non-voting nominations and volunteers have been received:

1) Teacher Representative – Celia Foote
2) Teacher Representative – Helen Bellamy
3) Early Years Representative – Anne Kearsley
4) Young Lives Leeds – awaiting nomination
5) Looked after Children/Care leavers – Debbie Reilly

3.14 Should further nominations be received following agenda publication, the Scrutiny Board will be advised verbally at the meeting on 12th June 2019.

4.0 Corporate Considerations

4.1 Consultation and Engagement

4.1.1 The guidance surrounding co-opted members was previously discussed by the Scrutiny Chairs when it was agreed that individual Scrutiny Boards would consider the appointment of co-optees on an individual basis.

4.2 Equality and Diversity / Cohesion and Integration.

4.2.1 The process for appointing co-opted members should be open, effective and carried out in a manner which seeks to strengthen the work of the Scrutiny Board. In doing so, due regard should also be given to any potential equality issues in line with the Council’s Equality and Diversity Scheme.

4.3 Council Policies and Best Council Plan

4.3.1 The Council’s Scrutiny arrangements are one of the key parts of the Council’s governance arrangements. Within the Council’s Constitution, there is particular provision for the appointment of co-opted members to individual Scrutiny Boards, which this report seeks to summarise.

4.4 Resources and Value for Money

4.4.1 Where applicable, any incidental expenses paid to co-optees will be met within existing resources.

4.5 Legal Implications, Access to Information and Call In

4.5.1 Where additional members are co-opted onto a Scrutiny Board, such members must comply with the provisions set out in the Member’s Code of Conduct as detailed within the Council’s Constitution.
4.6 Risk Management

4.6.1 As stated in paragraph 3.11 above, when Scrutiny Boards are considering the appointment of a standing co-opted member for a term of office, they should be mindful of any potential conflicts of interest that may arise during the course of the year in view of the Scrutiny Boards' wide ranging terms of reference.

5.0 Conclusions

5.1 For a number of years the Council’s Constitution has made provision for the appointment of co-opted members to individual Scrutiny Boards. This report therefore sets out the legislative arrangements in place for the appointment of specific co-opted members and also provides further guidance when seeking to appoint co-opted members.

6.0 Recommendations

6.1 In line with the options available and information outlined in this report, Members are asked to:

   a) Consider and appoint non-voting co-opted members to the Scrutiny Board.
   b) Note the nominations of the Roman Catholic Diocese and Church of England Diocese
   c) Note the appointed parent governor representatives

7.0 Background documents

None

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3 The background documents listed in this section are available to download from the Council’s website, unless they contain confidential or exempt information. The list of background documents does not include published works.