

**Report of Head of Commissioning, Adults and Health**

**Report to Director of Public Health**

**Date: 21 April 2020**

**Subject: Request to vary the contract with Humankind Charity for the Community Drug and Alcohol Prevention, Treatment and Recovery Service to include additional CCG investment of £1.107m for the period 1 July 2020 to 30 June 2023.**

Are specific electoral wards affected? If yes, name(s) of ward(s):	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Has consultation been carried out?	<input checked="" type="checkbox"/> Yes <input type="checkbox"/> No
Are there implications for equality and diversity and cohesion and integration?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Will the decision be open for call-in?	<input checked="" type="checkbox"/> Yes <input type="checkbox"/> No
Does the report contain confidential or exempt information? If relevant, access to information procedure rule number: Appendix number:	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No

**Summary**

**1. Main issues**

- The Community Drug and Alcohol Prevention, Treatment and Recovery Service, known as Forward Leeds, includes a dedicated team of workers delivering targeted interventions in GP practices across Leeds. This work has been fully funded by the Leeds NHS Clinical Commissioning Group (referred to in this report as “the CCG”) and the former Leeds area CCGs since the Forward Leeds service commenced on 1 July 2015.
- The funding is provided through a S256 agreement with the Council and is due to expire on 30 June 2020. The contract with Humankind for the Forward Leeds service was originally due to expire on 30 June 2020 but has since been extended to 30 June 2023. Discussions have taken place with the CCG regarding ongoing funding to enable the delivery of these interventions to likewise continue and funding totalling £1.107m (£369k p.a.) for the period 1 July 2020 to 30 June 2023 has now been agreed.

**2. Best Council Plan Implications**

- The CCG team within Forward Leeds that delivers this work is well established and the number and percentage of service users seen by them who successfully complete their treatment has been increasing year on year. Continuation of this

provision will enable more people to be supported to lead alcohol and drug free lives which is a key aim of the Leeds Drug and Alcohol strategy 2019-2024. This supports the vision in the Best Council plan for Leeds to be the best city for health and wellbeing where more people are supported to make healthy lifestyle choices and to live safely.

### **3. Resource Implications**

- This locality work is fully funded by the CCG through a S256 agreement with the Council. Further CCG funding of £369k p.a. totalling £1.107m for the three year period 1 July 2020 to 30 June 2023 has now been agreed.

### **Recommendations**

- a) The Director of Public Health is recommended to approve in accordance with Contracts Procedure Rule 21.7 a variation to the contract price for the Community Drug and Alcohol Prevention, Treatment and Recovery Service (DN210921) (Forward Leeds) led by Humankind to include an additional £1.107m of CCG investment in locality-based work for the period 1 July 2020 to 30 June 2023.

## **Purpose of this report**

- 1.1 The purpose of this report is to seek approval from the Director of Public Health, in accordance with Contracts Procedure Rules to increase the price of the contract with Humankind for the Community Drug and Alcohol Prevention, Treatment and Recovery Service (DN210921) (Forward Leeds) to include an additional £1.107m of CCG investment in locality-based work for the period 1 July 2020 to 30 June 2023.

## **2. Background information**

- 2.1 In 2014 the contract for delivery of a combined drug and alcohol prevention, treatment and recovery service for adults, children and young people in Leeds (known as Forward Leeds) was awarded to Developing Initiatives for Support in the Community (DISC) now known as Humankind Charity with the service commencing on 1 July 2015.
- 2.2 The three area CCGs operating in Leeds at that time, decided that the most effective way for them to continue their investment in additional capacity in drug and alcohol services as part of a city wide integrated treatment model was through additional interventions, tailored to local need and delivered out of GP practices by area based staff as part of the new Forward Leeds service. Since then, over £1.4m of funding has been agreed by the CCG including the former Leeds area CCGs for the period 1 July 2015 to 30 June 2020.
- 2.3 During 2019, the contract with Humankind was extended by three years from 1 July 2020 to 30 June 2023 and discussions have subsequently taken place with the Leeds NHS CCG which have resulted in their agreement to continue their investment in the Forward Leeds service and provide further funding of £1.107m over the period 1 July 2020 to 30 June 2023.

## **3. Main issues**

- 3.1 Varying the contract to include the additional funding will enable the delivery of targeted interventions in GP surgeries and locality settings across the city to continue. This work is well-established with the number and proportion of service users who successfully complete or transfer to other parts of the Forward Leeds service increasing year on year. The CCG funding has helped maintain additional capacity in the Forward Leeds service which was impacted by the reduction of Public Health Funding in 2016/17. Without this investment up to 500 fewer people a year would be able to access support for alcohol misuse than at present.
- 3.2 This investment reflects an awareness of the city-wide impact of alcohol and drug misuse across the city on individuals, families and the wider community and the wish to make services as accessible as possible. The aim being to attract increasing numbers, especially from diverse backgrounds or those who would not access support at a Forward Leeds hub, to come forward for information, advice and treatment at a point where this will have maximum impact and before significant issues have developed. Without this investment, access to locally based services would be substantially reduced.
- 3.3 Ongoing consultation has taken place with Forward Leeds and the CCG during the past year in order to inform the model of delivery in terms of staff mix and geographical targeting. The new funding envelope agreed from 1 July 2020 will enable the CCG funded team to continue to operate from current delivery locations

and therefore provide a citywide service including referrals from neighbouring GPs (see Appendix 1). The uplift in funding will enable additional detox sessions to be provided across the city and the exact locations of these will be determined prior to July. They may be within an existing GP surgery or a new location depending on the availability of practice space and the CCG target areas (e.g. areas of deprivation, areas with high hospital admissions due to alcohol etc).

- 3.4 The additional £1.107m of funding equates to a per annum increase of £80k from £289k to £369k per annum. The increase will enhance the staffing model to increase the availability and effectiveness of the service across the city. The new staffing model includes increasing non-medical prescribers from 1.5 FTE to 2.0 FTE, creating a new full time support worker role and upgrading a part time supervisory role to a full time lead practitioner role. The number of workers will remain at 5.8 FTE. Administration is to be undertaken by the Forward Leeds hubs which removes the need for a separate admin worker and will help offset the increased cost attached to the new posts.
- 3.5 Linked to the increase in funding for additional resource, Forward Leeds has agreed to the successful completion rate target for this team increasing from 36% of starts to 41%.
- 3.6 The addition of the CCG investment will see the total value of the contract increase from £8,143,450 to £8,512,450 per annum.

## **4. Corporate considerations**

### **4.1 Consultation and engagement**

- 4.1.1 Ongoing consultation has taken place with Forward Leeds and the NHS Leeds Clinical Commissioning Group during the past year.
- 4.1.2 Feedback and case studies show the service is highly valued by service users.
- 4.1.3 Procurement and Commercial Services have been consulted with regard to varying the contract.
- 4.1.4 Public Health Programme Board was briefed on 22 February 2020.
- 4.1.5 The Executive Member for Health, Wellbeing and Adults was briefed on 5 March 2020.

### **4.2 Equality and diversity / cohesion and integration**

- 4.2.1 The Forward Leeds service is available to all Leeds residents but in particular works with many service users who have complex needs including mental health problems and homelessness. It includes dedicated support for expectant mothers, children / young people and families. GPs are often a first port of call and have regular contact with many of these protected groups making them ideally placed to engage people in support and treatment for substance misuse.
- 4.2.2 The additional investment facilitates service user choice and enhanced accessibility to drug and alcohol treatment services for a range of service user groups and particularly benefits those who wish to receive support closer to where they live, prefer a more anonymous setting or would not seek help directly from a Forward Leeds hub.

4.2.3 An Equality, Diversity, Cohesion and Integration Screening Tool has been completed and shows that all relevant aspects have been considered (see Appendix 2).

### **4.3 Council policies and the Best Council Plan**

4.3.1 The Forward Leeds service plays a significant role in delivering the Leeds Drug and Alcohol Strategy and Action Plan for 2019-2024. The additional CCG investment into this service, to provide targeted interventions from GP surgeries will address the vision of this strategy and in particular support its key aims of increasing the proportion of people recovering from drug and/or alcohol misuse and reducing the number of families/children affected by it.

4.3.2 This provision will also contribute to a number of other Council and city-wide plans and objectives including:

- the Best Council Plan which includes “Supporting healthy, physically active lifestyles” and “Targeting interventions to tackle poverty in priority neighbourhoods” amongst its aims.
- the Leeds Joint Health and Wellbeing Strategy outcome of “People will live longer and have healthier lives”
- “People are treated with dignity and respect at all stages of their lives” and “People can access support where and when it is needed” which is a key aspiration of the Leeds vision ‘to be the best city in the UK by 2030’.

#### Climate Emergency

4.3.3 The availability of services at GP surgeries and other locality-based settings reduces the amount of travel that is required to access provision. This helps to reduce carbon emissions and environmental pollution which contributes to city actions to better manage air quality. The type of interventions provided are aimed at improving health and well-being in particular the prevention of hospital admissions which helps ensure the better management and use of resource intensive (and high footprint) health and care services.

4.3.4 The service specification requires Humankind to perform the service to meet all legislation, guidance and good industry practice in environmental management and the objectives of the Council’s sustainability policies. Officers from Adults and Health will continue to work with Humankind through the established contract management processes to ensure the service is proactively seeking to minimise its carbon footprint and thereby support the Council in achieving its ambition to be carbon neutral by 2030.

### **4.4 Resources, procurement and value for money**

4.4.1 The cost for this element of provision will be fully funded by the Leeds NHS CCG with a total of £1.107 being provided during the period 1 July 2020 to 30 June 2023 through a S256 agreement with the Council.

4.4.2 This is deemed to represent value for money as it brings additional investment and capacity to the Forward Leeds service. The interventions funded by the CCG reflect local need and enable larger numbers of people, particularly those who would not seek help from a Forward Leeds hub to access provision at GP surgeries. The

service performs very well and an increasing number and proportion of service users are successfully completing their treatment which in turn contributes to the achievement of local health outcomes and national performance indicators (NDTMS).

- 4.4.3 The effectiveness of the investment will continue to be monitored through existing contract monitoring arrangements and the achievement of the agreed performance measures specific to the investment.

#### **4.5 Legal implications, access to information, and call-in**

- 4.5.1 Under section 82 of the National Health Service Act 2006 the CCG and the Council are required to work together in order to secure and advance the health and welfare of the people of Leeds. The CCG is empowered by section 256 of this act to fund Council expenditure on services which have an effect on the health of any individuals, have an effect on or are affected by any NHS functions, or are connected with any NHS functions.
- 4.5.2 The variation is being requested in accordance with Contracts Procedure Rule 21.7.
- 4.5.3 This is a key decision as the change to the annual contract price is greater than £500,000 and is therefore subject to call in.
- 4.5.4 This report does not contain any exempt or confidential information.
- 4.5.5 In making the final decision, the Director of Public Health should be satisfied that the course of action chosen, as to varying the contract, is the best course of action for the Council and should be satisfied that in doing so it represents best value for the Council.

#### **4.6 Risk management**

- 4.6.1 The Forward Leeds contract will continue to be managed by officers in Adults and Health Commissioning. Officers will continue to work with Forward Leeds to monitor the cost and quality of service provision and provide support and guidance in managing associated risks. This includes regular reviewing of performance information and quarterly contract management meetings with the provider at which any service delivery issues will be discussed.

#### **5. Conclusions**

- 5.1 The funding from the CCG provides additionality to existing Forward Leeds provision. Continuing this work will enable more people to be supported to lead alcohol and drug free lives which is a key aim of the Leeds Drug and Alcohol strategy 2019-2024. This supports the vision in the Best Council plan for Leeds to be the best city for health and wellbeing where more people are supported to make healthy lifestyle choices and to live safely. It also contributes to the achievement of national performance indicators monitored by Public Health England and priority outcomes of the CCG.

#### **6. Recommendations**

6.1 The Director of Public Health is recommended to approve in accordance with Contracts Procedure Rule 21.7 a variation to the contract price for the Community Drug and Alcohol Prevention, Treatment and Recovery Service (DN210921) (Forward Leeds) delivered by Humankind to include an additional £1.107m of CCG investment in locality-based work for the period 1 July 2020 to 30 June 2023.

## **7. Background documents<sup>1</sup>**

7.1 N/A

## **8 Appendices**

Appendix 1: Forward Leeds CCG Team Provision in GP Surgeries

Appendix 2: Equality, Diversity, Cohesion and Integration Screening

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<sup>1</sup> The background documents listed in this section are available to download from the council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.