Report of Director Communities & Environment
Report to Executive Board
Date: 21st October 2020
Subject: Merger of Groundwork Leeds with Groundwork Wakefield and North Yorkshire and Leeds City Councils future role in Groundwork Yorkshire.

### Are specific electoral wards affected?
- Yes □  No □

If yes, name(s) of ward(s):

### Has consultation been carried out?
- Yes □  No □

### Are there implications for equality and diversity and cohesion and integration?
- Yes □  No □

### Will the decision be open for call-in?
- Yes □  No □

### Does the report contain confidential or exempt information?
- Yes □  No □

If relevant, access to information procedure rule number: 
Appendix number:

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### Summary

1. **Main issues**

   - South Leeds Groundwork Trust (now Groundwork Leeds) is a registered charity and was established in 1986 to work with local people, schools and businesses. In 2003 the Trust expanded its charitable area beyond the Leeds boundary to cover the whole of Leeds and consequently it presently operates projects and programmes in Bradford, Calderdale and Kirklees. Groundwork Leeds presently employs 99 people and generates circa £1.6m income through the provision of community services, life and skills employment, support for young people, business support and landscape services.

   - Following an extensive period of consideration and due diligence, detailed proposals have been developed for the merger of Groundwork Leeds, Wakefield and Groundwork North Yorkshire. The proposal would see Groundwork Yorkshire established with new articles of association and company membership structure. The clear position of the groundwork executive team is that the merged entity will benefit from greater financial scale, sustainability and viability, which will safeguard the programmes being delivered in deprived neighbourhoods which will benefit vulnerable people across the region. Merger will safeguard the jobs of Groundwork staff and will enable Groundwork to continue to deliver, on a long-term basis, programmes that benefit the people of Leeds.

   - A comprehensive independent financial review of the proposal to merge and the combined organisations 3-year business plan has been undertaken. This supports
the proposal to merger. Further consideration, has been given to this matter in light of Covid 19 and the likely impact of the pandemic on the business plan.

- Following merger, Leeds City Council would become a company member of Groundwork Yorkshire. As company member the authority will be able to nominate representatives onto the Groundwork Yorkshire board in the same manner it can do now with Groundwork Leeds. Furthermore, the present Groundwork Leeds board would form a local partnership in Leeds that provides a direct forum to channel the work of Groundwork Yorkshire in the Leeds area. If the proposal to merge is agreed and this board is established, this Leeds focussed partnership will set priorities for and direct any investment from Leeds City Council into Groundwork Yorkshire and its activities.

2. Best Council Plan Implications (click here for the latest version of the Best Council Plan)

- The proposals in this document support the Best Council Plan, particularly the following priorities: Health and Wellbeing, Inclusive Growth, Culture, Sustainable Infrastructure and Age and Child Friendly Leeds.

3. Resource Implications

- There are no direct resource implications linked to this report. Leeds City Council’s liability exposure is unchanged from its present liability exposure as a member of Groundwork Leeds.

Recommendations

a) Executive Board is requested to support the decision of the Groundwork Leeds Board to merge with Groundwork Wakefield and Groundwork North Yorkshire.

b) In endorsing the above, Executive Board is requested to approve the decision for Leeds City Council to dissolve its company membership of Groundwork Leeds and become a company member of Groundwork Yorkshire.

c) Executive Board is requested to approve the establishment of a Leeds local groundwork partnership board to provide local input into schemes and programmes that are to be developed in Leeds in partnership with Groundwork Yorkshire post-merger.

d) Executive Board is requested to delegate to the Director for Communities and Environment, the Chief Officer Financial Services and the City Solicitor the final agreement of the deed of transfer and any other agreement needed to formalise and complete the transfer process.
1. Purpose of this report

1.1 For Executive Board to support the decision of the Groundwork Leeds Board to merge with Groundwork Wakefield and North Yorkshire to form a new organisation Groundwork Yorkshire that will operate on a regional level.

2. Background information

2.1 Groundwork UK was established in 1981 with the objective of bringing together communities, business and government to deliver environmental improvements and promote sustainable development. The organisation is now a federation of charities that work locally and nationally.

2.2 South Leeds Groundwork Trust (now Groundwork Leeds) is a registered charity and was established in 1986 to work with local people, schools and businesses. The founding Chairman was Lord Merlyn-Rees and the two company members were, and still are, Groundwork UK and Leeds City Council. Detail on incorporation and articles of association are as follows.

<table>
<thead>
<tr>
<th>Charity Name</th>
<th>Company Number</th>
<th>Charity Number</th>
<th>Date of Incorporation</th>
<th>Registered Office</th>
</tr>
</thead>
<tbody>
<tr>
<td>Groundwork Leeds</td>
<td>2064992</td>
<td>518154</td>
<td>16 October 1986</td>
<td>Environment and Business Centre, Merlyn Rees Avenue, Morley, Leeds, LS27 9SL</td>
</tr>
</tbody>
</table>

2.3 Following extensive work by Groundwork Leeds, the former Wesley Street Mills complex in Morley was repurposed to what is now called the Environment and Business Centre and is the headquarters of the organisation. The building remains synonymous with the vibrant partnership that exists between Groundwork and both the local community of Morley, Leeds as a whole and Leeds City Council.

2.4 In 2003 the Trust expanded its charitable area beyond the Leeds boundary to cover the whole of Leeds and consequently it presently operates projects and programmes in Bradford, Calderdale and Kirklees. Groundwork Leeds presently employs 99 people and generates circa £1.6m income through the provision of community services, life and skills employment, support for young people, business support and landscape services. These services are in line with the charitable objects of the organisation which are included in Appendix 1 of this report. In addition, the charity has a subsidiary affiliated trading company, with details provided as follows.

<table>
<thead>
<tr>
<th>Subsidiary</th>
<th>Owned by</th>
<th>Company Number</th>
<th>Date of Incorporation</th>
<th>Registered Office</th>
</tr>
</thead>
</table>

2.5 The board of Groundwork Leeds includes representatives nominated by both company members and remains a forum for positive change and initiatives that are jointly developed across the city. Furthermore, there has historically been a great deal of collaboration between Leeds City Council and Groundwork Leeds on many
This partnership working is supported and enabled by a service level agreement that facilitates the working partnership. Leeds City Council membership representation on the board is determined by the member management committee and has historically had cross-party political representation.

2.6 The Council provides an annual revenue contribution of £83k to Groundwork Leeds and annual capital funding of £70k. Although these are reviewed on an annual basis, it is not proposed to reduce the revenue contribution in 2021/22. However, as detailed in the Capital Programme Review, agreed at September’s Executive Board, the Parks and Countryside service will seek to identify alternative sources of funding from 2020/21 onwards to enable the Council’s £70k annual capital contribution to be met from non-LCC resources.

3. Main issues

3.1 Proposal

3.2 Following an extensive period of consideration and due diligence, detailed proposals have been developed for the merger of Groundwork Leeds, Wakefield and Groundwork North Yorkshire (company membership of this trust is restricted to Selby District and Selby Town Council) into one single organisation. It is proposed that this will be achieved by subsuming both Groundwork Leeds and North Yorkshire into Groundwork Wakefield and in turn simultaneously renaming that organisation Groundwork Yorkshire with new articles of association and company membership structure. In advance of the decision by Leeds City Council, the other proposed company members have already taken the decision to support the merger.

3.3 The main body of this report provides supplementary detail in the following areas and will summarise the information provided to the Groundwork Leeds board that informed the decision to support the merger:

- Rationale and case for merger;
- Financial due diligence;
- The new company structure and proposed working relationship with Leeds City Council.

3.4 Rationale and Case for Merger

3.5 Following first consideration of the principle of merger in 2015, the three trusts have increasingly sought out means to work collaboratively and pool resource to achieve operational efficiencies. This has resulted in an expenditure reduction across the combined organisations of circa £750k per annum. The completion of the merger process will solidify this organisational change and provide opportunities for further efficiencies.

3.6 By merging organisations and forming a single entity, it is anticipated that this will support in stabilising activity and broadening the reach and profile of groundwork in the region. Areas of potential for the combined organisation such as design and community services have the potential for development and growth which can be achieved by drawing on the experience and skills of former single trust teams to create viable combined business unit. There working collaboratively will provide increased income potential. Furthermore, operating at scale makes programmes where the social benefit is disproportionately more significant than the economic benefit more viable.
Combining teams across the trusts has broadened the skill base and shared experience within the holistic Groundwork organisation and as a result of sharing experiences this has allowed the organisation to develop stronger programmes across the region.

The clear position of the groundwork executive team is that the merged entity will benefit from greater financial scale, sustainability and viability, which will safeguard the programmes being delivered in deprived neighbourhoods which will benefit vulnerable people across the region. Merger will safeguard the jobs of Groundwork staff and will enable Groundwork to continue to deliver, on a long-term basis, programmes that benefit the people of Leeds. This view is shared by Groundwork UK. Failing to merge threatens the viability of all three Trusts and without operating on a merged basis it is anticipated that it will be become increasingly difficult to achieve a breakeven position.

Financial Due Diligence

Running throughout the above benefits of merger are the improved prospects of financial viability and sustainability through efficiency the potential for improved income through expertise and knowledge share. To support this position, prior to merger, a 3-year business plan was developed that projected the trading viability of the combined organisation.

Following a recommendation by Leeds City Council officers and a subsequent request by Leeds City Council Members, an independent financial review of the 3-year business plan for the merged organisation along with other financial information was undertaken by BHP Chartered Accountants in March 2019.

The purpose of the review was to assist the Trustees in their decision making process by providing independent, objective information and analysis for use in the consideration of the options around a merger. The key issues considered by the review were as follows:

Business Plan:

The three trusts decided in 2015 to operate more collaboratively with a view to merging, and the three trusts now operate as Groundwork Yorkshire on a regional basis under a common management team. This has contributed significantly to a reduction in overhead costs in recent years and reduced the group deficits experienced in previous years to a position of a small surplus in 17/18 (£7k).

The three-year business plan reviewed by BHP shows improved performance and the potential for surplus, with £30k forecast in 18/19, £30k in 19/20 and £126k in 20/21. The projected surpluses in both 18/19 and 19/20 were realised with actuals of £22k and £30k achieved.

The review concluded that the three-year business plan reflected reasonable assumptions, although 20/21 was considered more speculative and carried a greater risk of non-achievement than the other years. It was noted that the key risks to the plan related to management’s ability to secure future income, whilst also noting that those concerns naturally reflected the uncertainties associated with forecasting the longer-term performance of a contract based business.

Balance Sheet:

The aggregated balance sheets as at 31st March 2018 showed net assets (before pension deficits) of £1.522m of which fixed assets were £2.054m. The main asset in Leeds is the Environment and Business Centre building at Morley, valued at £572k. Given that Leeds City Council are a company member of Groundwork Leeds, the
authority own 50% of the net assets on the balance sheet of Groundwork Leeds. The other significant asset (£1.25m) is held by Groundwork Wakefield and relates to a 99-year lease from Network Rail for offices situated within Wakefield Kirkgate Station. Under the merger proposal, the assets will belong to the new organisation and the combined assets will be jointly owned by Leeds City Council, Wakefield Council, Groundwork UK and Selby District/Town Councils.

3.19 There is a significant liability (£635k) in respect of a payroll loan between Groundwork Wakefield and Wakefield Council, as Wakefield previously managed the payroll free of charge on behalf of Groundwork Wakefield. Wakefield have now stopped offering this service to external parties and have offered a long-term payment arrangement to the merged organisation and Groundwork have now brought the payroll function in house. This loan has now been secured against the Kirkgate Station, with the appropriate agreement from Network Rail confirmed.

3.20 Groundwork Leeds and Groundwork Wakefield are members of the West Yorkshire Pension Fund and the combined balance sheets showed a significant deficit of £1.8m, meaning that after pension deficits, there was a negative net asset position on the aggregated balance sheet of £326k. However, as noted in the audited financial statements, this accounting calculation of the pension deficit is not expected to have any material impact on the financial viability of the organisation. Unlike an actuarial valuation, the accounting position does not take into account the future income which is expected to be earned by the pension fund assets before the liabilities are due to be paid out. A full pension scheme valuation is undertaken every three years by the scheme actuary which addresses the actions necessary over the long term to ensure the sustainability of the West Yorkshire Pension Fund.

3.21 Other Merger Options

3.22 The review also considered a number of alternative merger options including merging into a new company, creating a charitable holding company, creating a larger merger than the one proposed, maintaining the status quo and demerging altogether. However, none of the alternatives were considered to provide a clear advantage over the proposed approach and it was noted that there would likely be significant additional operational costs if the current operational merger was undone and each trust was to operate wholly independently.

3.23 Conclusion of the Review

3.24 The review concluded that there was no reason for the merger not to take place, but also that there was no immediate requirement to merge as many benefits of the merger had been achieved already through the current collaborative method of operation. It noted that whilst the plan showed an improving performance and the potential for surplus, this should not provide grounds for complacency and, regardless of merger, ways of improving the financial strength of the Trusts should be sought. A number of implications in respect of pensions were identified in the event of a merger and these are addressed below:

3.25 Pension Transfers

3.26 Groundwork Leeds currently has an Admission Agreement with the West Yorkshire Pension Fund, with Leeds City Council as the guarantor. There are currently 10 members, with 1 active member, 3 deferred and 6 pensioners.

3.27 Under the merger proposal, the following transfers in respect of the WYPF are recommended, following in principle agreement from the respective Chief Finance Officers of Leeds and Wakefield Councils:
• The one active pension scheme member of Groundwork Leeds will transfer to Groundwork Wakefield on a fully funded basis.
• Leeds City Council will confirm to the WYPF that in accordance with the Guarantor Agreement it will subsume the deferred and pensioner assets and liabilities of Groundwork Leeds.
• The Admission Agreement for Groundwork Leeds with the West Yorkshire Pension Fund will be closed and any surplus/deficit will be subsumed by Leeds City Council as the Guarantor. A final actuarial valuation will take place when Groundwork Leeds ceases to exist but the most recent actuarial valuation as at 31st March 2019, showed a surplus of £100k. The current Covid-19 pandemic may adversely impact on the pension fund position and if the revised position does show a deficit, this will be subsumed by the Council, although the impact on the Council's overall pension position will likely be minimal.

3.28 The new company structure and proposed working relationship with Leeds City Council

3.29 The proposed structure of Groundwork Yorkshire’s Charity Board is visually outlined in the below drawing:

3.30 The four company members will be Leeds City Council, Wakefield Council, with North Yorkshire represented by Selby District Council and Selby Town Council and finally Groundwork UK. The proposal is that the board will be made up of 3 representatives from Leeds City Council, 3 from Wakefield Council and 3 representatives from the Selby authorities with a further additional 1 representative from Groundwork UK. This company member representation of 10 will be supported by a further 5 co-opted board members. The determination of company membership representation and co-opted member representation will be done by the company members, with each company member determining their respective representatives. However, it is anticipated that these will be drawn from present groundwork Leeds board members subject to a formal decision under the councils outside bodies procedure rules.

3.31 Clearly the role of the Groundwork Yorkshire board will be to support and guide the direction of the organisation and ensure it operates in line with its charity objects.
The objects of Groundwork Yorkshire incorporate those of Groundwork Leeds and include in Appendix 2 of this report. In addition to the board, the proposal is to also establish a local partnership in Leeds that provides a direct forum to channel the work of Groundwork Yorkshire in the Leeds area. If the proposal to merge is agreed and this board is established, this Leeds focussed partnership will set priorities for and direct any investment from Leeds City Council into Groundwork Yorkshire and its activities. It is proposed in advance of merger that the funding presently provided by Leeds City Council to support Groundwork will continue to directly benefit initiatives and work undertaken by the trust in the Leeds area only and would not underpin any activities outside of the authority boundary. At inception it is anticipated that this will be the present groundwork Leeds board which is made up of members, local people of interest/value to the work being undertaken and relevant officers from within groundwork.

3.32 The Board of Groundwork Leeds has been clear in setting out its preference that as long as is practical for Groundwork, its operations should be based in and use the Morley building. It is the desire of the Groundwork Leeds Board that the long-established positive relationship between Leeds, Leeds City Council and Groundwork should continue. The maintenance and use of the Morley asset is a symbol of this partnership.

3.33 Combined with the renaming of Wesley Street as Meryn Rees Avenue to commemorate Groundwork Leeds’s founding Chairman, Lord Merlyn-Rees, and the creation of Beryl Burton Gardens, The Environment and Business Centre is a lasting testament to the strength of the relationship between Groundwork and its surrounding community.

3.34 In transferring this asset, the Board of Groundwork Leeds would like to make clear the hope and aspiration that the Environment and Business Centre will remain at the heart of Groundwork’s operations in Yorkshire.

4. Corporate considerations

4.1 Consultation and engagement

4.1.1 The proposals under consideration in this report have been subject to extensive discussion at the Groundwork Leeds Board since 2017. Having had full consideration of the risks, the board has supported the proposal to merger including Leeds City Council member representatives.

4.1.2 Each of the parties involved in the merger proposal are members of the Federation of Groundwork Trusts and consequently there has been a level of transparency and openness from the inception of the proposal to merge. All the parties understand, with a significant level of detail, the programmes delivered by each entity, the risks and benefits involved in the work delivered and the financial risks and opportunities facing the individual trusts and the trusts collectively.

4.2 Equality and diversity / cohesion and integration

4.2.1 An equality, diversity, cohesion and integration screening is attached to this report.

4.3 Council policies and the Best Council Plan
4.3.1 The objective of the proposals within this report are to safeguard a viable and prosperous groundwork organisation within Leeds. Should this be achieved this has the potential to support in the delivery of the following Best Council Plan priorities through an effective partnership:

- Health and wellbeing by supporting healthy, physically active lifestyles through the provision of cycling, walking, children’s play and golf facilities.
- Safe, strong communities by providing a new, inclusive community resource for local people and visitors from further afield.
- Child Friendly Leeds through improving health and wellbeing and enhancing the city ‘now and for future generations’.
- Sustainable infrastructure through promoting the sustainable transport option of cycling and improving the resilience of the city’s natural environment.
- Age friendly Leeds through making public spaces and buildings safe, clean and welcoming, and promoting opportunities for older people to be healthy, active and included.

Climate Emergency

4.3.2 A viable Groundwork organisation operating within the city will be a valuable third sector partner in moving forward with the council climate emergency plans. This could be via support in the delivery of behavioural change or through the direct delivery of local environmental improvements through partnership working on initiatives such as the Green Challenge Fund.

4.4 Resources, procurement and value for money

4.4.1 The review undertaken by BHP in March 2019 considered information available at the time, primarily financial statements for the year ended March 2018 and the 3-year plan as at February 2019, covering the financial years 18/19, 19/20 and 20/21. A high-level review of the latest available financial statements has been undertaken by Leeds City Council officers, together with a commentary on the impact of Covid-19 on the organisation, although this does not constitute financial advice to Groundwork Leeds and the decision to merge remains with the Groundwork Leeds Board of Trustees.

4.4.2 The unaudited accounts for the year ended 31st March 2020 indicate that an overall group surplus of £25k was achieved in 2019/20, compared to the original budgeted surplus of £87k and the revised forecast of £44k. The unaudited aggregated balance sheets as at 31st March 2020 show net assets (before pension deficits) of £1.552m of which fixed assets are £1.989m which is a broadly similar position to that reviewed by BHP. Net assets after pension funds have deteriorated since the March 2018 position, from an aggregated deficit of £326k to a deficit of £511k largely due to a £216k deterioration in the pension scheme deficit. However, as noted above, this accounting calculation of the pension deficit is not expected to have any material impact on the financial viability of the organisation.

4.4.3 The 3-year plan covering the financial years 2020/21 - 2022/23 initially forecast surpluses of £98k in 2020/21, £124k in 2021/22 and £187k in 2022/23 which, if achieved, would be a significant turnaround following losses incurred in 2015/16 and 2016/17.

4.4.4 However, in common with all organisations, the coronavirus pandemic has had a major impact on the work and business of Groundwork. Actions to minimise the impact of the crisis on the financial position included:
- Accessing the Government’s job retention scheme for more than half the staff
- Temporary pay reductions for some staff
- Negotiating service changes with funding partners.
- Making sure all sites and projects that could not continue were made safe and secure for the duration of the lockdown.
- Securing appropriate business support funding and grants as these became available.
- Discussing loan repayment holidays where appropriate
- Maintaining the cafe at Springhead Golf as a community facility whilst continuing to recruit members for the new season.
- Negotiating cost reductions and rebates with all suppliers.

4.4.5 An emergency budget was produced in April and subsequently reviewed during May and June as implications for each of the work streams became clearer. The latest revision (June) anticipates that a small surplus (of £5k) is still considered achievable for 20/21, which compares to the original budgeted surplus of £98k. Whilst this is positive given the circumstances, this position is based on a number of assumptions about recovery throughout the year and is by no means guaranteed.

4.4.6 However, the Groundwork management team are of the clear opinion that operating as a merged entity has allowed the group to keep all programmes and projects going with the whole senior management team remaining at work (albeit with reduced salary/hours), which has facilitated the sharing of information and ideas across the wider organisation and the efficient management of staff teams.

4.5 Legal implications, access to information, and call-in

4.5.1 A legal review was undertaken by Groundwork Leeds which included a review of all three companies’ Articles of Association, and there is no legal impediment to the merger within the article of association. This position was supported by concurring advice from Groundwork UK

4.5.2 The Articles of Association of Groundwork Leeds (Memorandum of Association, part 7), Groundwork Wakefield (Article 3.16, Articles of Association) and Groundwork North Yorkshire (Article 3.16, Articles of Association) support this view.

4.5.3 There are no provisions within the current Leeds Articles of Association that would prevent a merger if the Board agrees this is in the best interest of Groundwork Leeds in order to continue its charitable work in Leeds.

4.5.4 The Charity Commission in their guidance note CC34 states that unless prevented from merging by its own articles any charity can merge if doing so can be reasonably seen to further its own charitable objectives.

4.5.5 A deed of transfer agreement has been drafted to finalise the merger process in line with the terms agreed by the Groundwork Leeds board and will be finalised and completed subject to approval by Executive Board.

4.6 Risk management

4.6.1 As noted by the BHP review, it is likely that there could be significant additional operational costs associated with service delivery were each trust to operate wholly independently. Whilst the existing risks and concerns will remain post-merger and there is no guarantee of future performance, especially considering the impact of the current pandemic, there appears to be no impediment to formalising the merger.
The authorities’ liability exposure is limited to £1 both in terms of its present membership of Groundwork Leeds and moving forward to its proposed membership of Groundwork Wakefield.

5. Conclusions

5.1 Groundwork Leeds as an organisation has delivered significant positive change in the city of Leeds. In order to safeguard future income streams and improve operational efficiency it is considered advantageous to merge with Groundwork Wakefield and Groundwork North Yorkshire and to operate on a regional level. This has been the subject of extensive discussion and due diligence by the board of Groundwork Leeds and the detailed proposals have been supported by the board.

5.2 The proposal is to establish a new organisation called Groundwork Yorkshire which Leeds City Council will be a company member of. A future business plan for this combined organisation has been developed and independently assessed which concurs that a merged organisation has the potential to be a viable. Post-merger a local groundwork partnership will be established to ensure that Leeds continues to benefit from focused and concentrate work delivered by groundwork in the communities of Leeds which will continue to be supported and facilitated by direct funding from the authority. Furthermore, groundwork have committed to continuing to base the regional operation for the organisation from within the present Morley based head office.

6. Recommendations

6.1 Executive Board is requested to support the decision of the Groundwork Leeds Board to merge with Groundwork Wakefield and Groundwork North Yorkshire.

6.2 In endorsing the above, Executive Board is requested to approve the decision for Leeds City Council to dissolve its company membership of Groundwork Leeds and become a company member of Groundwork Yorkshire.

6.3 Executive Board is requested to approve the establishment of a Leeds local groundwork partnership board to provide local input into schemes and programmes that are to be developed in Leeds in partnership with Groundwork Yorkshire post-merger.

6.4 Executive Board is requested to delegate to the Director for Communities and Environment, the Chief Officer Financial Services and the City Solicitor the final agreement of the deed of transfer and any other agreement needed to formalise and complete the transfer process.

7. Background documents

7.1 None.

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1 The background documents listed in this section are available to download from the council’s website, unless they contain confidential or exempt information. The list of background documents does not include published works.
Appendix 1

Charitable Objects of Groundwork Leeds

The objects of the Company are to promote firstly the conservation, protection and improvement of the physical and natural and social environment in the Leeds area which consists of all wards in the Leeds Metropolitan District and secondly to provide facilities in the interests of social welfare for recreation and leisure time occupation with the objective of improving the conditions of life for those living or working or resorting to the Leeds area and thirdly to advance public education in environmental matters and of the ways of better conserving, protecting and improving the same wheresoever.
Objects
The objects of the Company are:

1.1 To promote the conservation, protection and improvement of the physical and natural environment in the Area.

1.2 To provide facilities in the interests of social welfare for recreation and leisure time occupation with the objective of improving the conditions of life for those living in or working in or resorting to the Area.

1.3 To advance public education in environmental matters and of the ways of better conserving, protecting and improving the same wheresoever.

1.4 To promote for the public benefit, urban or rural regeneration in areas of social and economic deprivation within the Area by all or any of the following means:

1.4.1 the relief of poverty in such ways as may be thought fit;

1.4.2 the relief of unemployment in such ways as may be thought fit including assistance to find employment;

1.4.3 the advancement of education, training or re-training particularly amongst unemployed people and providing unemployed people with work experience;

1.4.4 the provision of financial assistance, technical assistance, business advice or consultancy in order to provide training and employment opportunities for unemployed people in cases of financial or other charitable need through help: (a) in setting up their own businesses; or (b) to existing businesses;

1.4.5 the creation of training and employment opportunities by the provision of work space, buildings and/or land for use on favourable terms;

1.4.6 the provision of housing for those who are in conditions of need and the improvement of housing in the public sector or in charitable ownership provided that such power shall not extend to relieving any local authorities or other bodies of a statutory duty to provide or improve housing;

1.4.7 the maintenance, improvement or provision of public amenities, including the provision of route ways such as footpaths and cycle ways and access to main transport routes;

1.4.8 the preservation of buildings or sites of historic or architectural importance;

1.4.9 the provision or assistance in the provision of recreational facilities for the public at large and/or those who by reason of their youth, age, infirmity or disablement, poverty or social and economic circumstances, have need of such facilities;

1.4.10 the protection or conservation of the environment, including the reclamation of derelict land for use as open space;

1.4.11 the provision of public health facilities and childcare, including the provision of schemes to promote healthier lifestyles and crèche facilities to increase the ability of parents to take up employment;

1.4.12 the promotion of public safety and prevention of crime, including the alleviation of anti-social behaviour;
1.4.13 Such other means as may from time to time be determined subject to the prior written consent of the Charity Commissioners for England and Wales.

1.5 To promote sustainable development for the benefit of the public within the Area by:

1.5.1 the preservation, conservation and the protection of the environment and the prudent use of resources;

1.5.2 the relief of poverty and the improvement of the conditions of life in socially and disadvantaged communities;

1.5.3 The promotion of sustainable means of achieving economic growth and regeneration.

1.6 To advance the education of the public in subjects relating to sustainable development and the protection, enhancement and rehabilitation of the environment and to promote study and research in such subjects provided that the useful results of such study are disseminated to the public at large.

1.7 Sustainable development in this Article and in Article 2.5 above means “development which meets the needs of the present without compromising the ability of future generations to meet their own needs.”

1.8 To promote the efficiency and effectiveness of charities within the Area in the direct furtherance of their objects (or any one of them) by the provision of information, advice and assistance in the establishment, administration and management of such charities including assistance of all types in connection with the raising and distribution of funds.

1.9 To promote the efficiency and effectiveness of the voluntary sector for the benefit of the public by the provision of information, support and advice to local community-based groups anywhere in the Area.