



# **Local Development Scheme**

## Leeds Local Development Plan

**June 2021**

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# Executive Summary

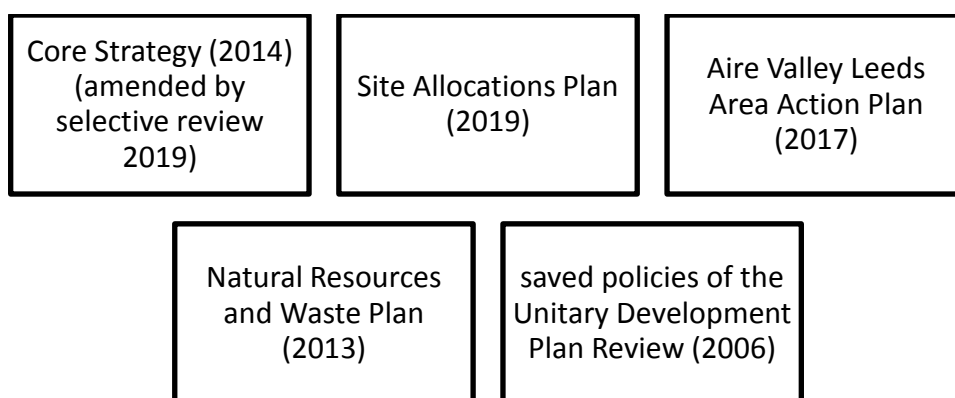
This Local Development Scheme provides information about the Council's statutory planning policy documents and what is in the process of being made (see Section 1).

It is important because all planning decisions are made in line with the Local Development Plan.

## The Statutory Development Plan for Leeds

**The Leeds Local Plan** (see Section 2)

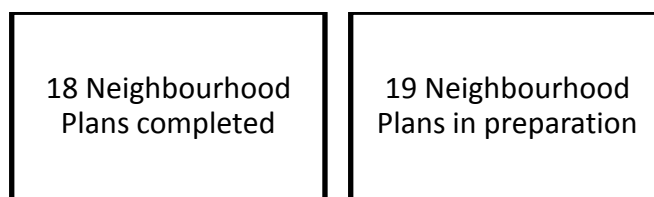
5 statutory planning documents together form the Local Plan for Leeds and a policies map shows some of these policies on an OS map base.



## Other statutory planning documents

### **Neighbourhood Plans**

These documents (see Section 9) include detailed policies at the local community level and form part of the Development Plan once they have been approved at referendum.

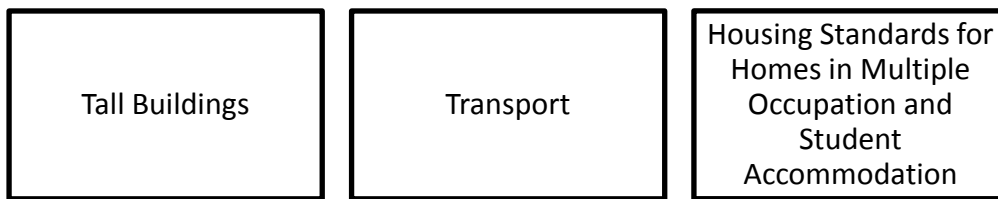


### **Supplementary Planning Documents and other material considerations**

These documents are capable of being a material consideration in planning decisions but are not part of the development plan. More detailed technical guidance is provided in a series of Supplementary Planning Documents (see Section 10).



The following SPDs are currently in preparation:



The Council has updated its Statement of Community Involvement (SCI) (see para 2.4) which clarifies the way in which people can engage with the planning system in Leeds.

The Council also maintains an evidence base to help ensure good implementation of policies and understand where policies may need to be updated (see Section 11).

### **Wider Council Priorities**

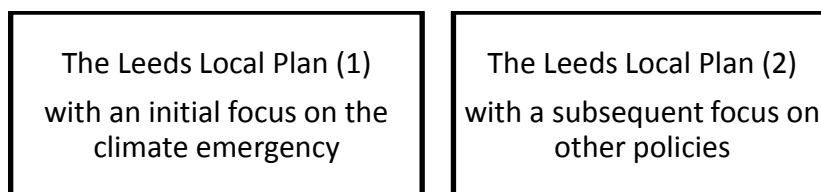
The Local Development Plan sits alongside other Council plans and programmes as well as those of the City Region (see Section 5).

Critically the Local Development Plan is a means of translating the Council's 3 Pillars on the ground:

- **Health and Well-being Strategy** – through policies including the design of places, quality of housing and accessibility
- **Climate Emergency** – through policies including the design of places, the location of development, accessibility to public transport, use of brownfield land, energy generation and energy efficiency of buildings
- **Inclusive Growth Strategy** – through policies including the links between homes and jobs, the location of development, green infrastructure and connectivity

### **Local Plan Review and Updates**

The Local Plan is kept up to date by reviewing the policies within it to see if they need to be updated. A review of existing policies is undertaken every 5 years from the date of adoption for each document. This is a requirement of Government and the first formal review was completed in July 2020 in consultation with Development Plan Panel. Following this review the Council intends to update specific parts of the Local Plan in the following order:



The Council is also undertaking selective modifications to the Adopted Site Allocations Plan through a Remittal of 37 sites to the Secretary of State.

Section 12 sets out a detailed profile of each of the 5 statutory planning documents and their scope for review.

### **More information**

The Council's planning web-site [www.leeds.gov.uk/localplan](http://www.leeds.gov.uk/localplan) contains information on the adopted Local Plan.

# 1 Introduction

- 1.1 The Planning and Compulsory Purchase Act (2004) and national planning policy place Local Plans at the heart of the planning system. They set out a vision and a framework for the future development of an area, addressing needs and opportunities in relation to housing, the economy, community facilities and infrastructure – as well as mitigating and adapting to climate change, safeguarding the environment, securing good design, mining activities, and dealing with waste. They also help guide decisions about individual development proposals, as Local Plans (together with any neighbourhood plans that have been made) form the Development Plan for Leeds and are the starting-point for considering whether applications can be approved.
- 1.2 National planning policy sets clear expectations as to how a Local Plan must be developed in order to be justified, effective, consistent with national policy and positively prepared to deliver sustainable development that meets local needs and national priorities.
- 1.3 It is also important that they are based on up to date and proportionate evidence and are kept up to date to respond to changing circumstances. Under regulation 10A of The Town and Country Planning (Local Planning) (England) Regulations 2012 (as amended) local planning authorities must review local plans, and Statements of Community Involvement at least once every 5 years from their adoption date to ensure that policies remain relevant and effectively address the needs of the local community.
- 1.4 A Local Development Scheme (LDS) is required under section 15 of the Planning and Compulsory Purchase Act 2004 (as amended by the Localism Act 2011). This must specify (among other matters) the documents which, when prepared, will comprise the Local Plan for the area.
- 1.5 This LDS is the first point of contact for anyone wishing to find out about which planning policy documents apply to Leeds, and their status. The plan making process is complicated and can be forbidding to non-planners. To that end, this LDS clearly sets out progress on the Local Plan alongside details of a wider set of documents and evidence base documents so that local communities and interested parties can keep track of progress and wider plan making context. An up to date Statement of Community Involvement clarifies how citizens engage with planning and how planning engages with citizens of Leeds (see below). A glossary of terms is also provided at **Appendix 1**.
- 1.6 The LDS sets out a three-year rolling programme on the timetable for preparing and reviewing documents alongside other non-statutory documents. If monitoring of the Local Plan indicates the need to further adjust the LDS timetable or if there is a need to revise and/or prepare new planning documents in response to national planning policy or local circumstances, this will be announced on the council's web site and the LDS will be adjusted accordingly.
- 1.7 The Planning and Compulsory Purchase Act 2004 requires that local authorities establish policies relating to the development and use of land in their area in Local Development Documents. Local Development Documents (LDD) include Development Plan Documents (which form part of the statutory development plan) and Supplementary Planning Documents (which do not form part of the statutory development plan). LDDs collectively deliver the spatial planning strategy for the local planning authority's area.

- 1.8 All DPDs are subject to rigorous procedures of community involvement, consultation and independent examination, and adopted after receipt of an inspector's binding report. Once adopted, development management decisions must be made in accordance with them (and any other policies forming part of the development plan) unless material considerations indicate otherwise.

## **2 Local Development Documents**

- 2.1 Local Development Documents collectively deliver the spatial planning strategy of the area and include the following documents:

### Development Plan Documents

- 2.2 The Local Plan in Leeds is not a single 'plan' but the name given to a portfolio of documents. This approach allows greater flexibility to respond to changing circumstances, address local issues, strengthen community and stakeholder involvement in the planning process and achieve economic, environmental and social objectives, through the use of Sustainability Appraisals.

### Supplementary Planning Documents

- 2.3 Supplementary Planning Documents (SPDs) are also Local Development Documents, do not form part of the statutory development plan, but do provide supplementary advice and guidance, which are material considerations in the determination of a planning application. SPDs are not subject to independent examination; however they are subject to community consultation procedures.

### Statement of Community Involvement

- 2.4 A Statement of Community Involvement (SCI) was adopted by the City Council in February 2007 and updated in January 2021 on an interim basis to take account of the Covid-19 pandemic lockdown and more limited consultation measures allowable. The SCI sets out the processes by which the community will be engaged in consultation on each type of document and at every stage of its preparation. The SCI also sets out how the community can engage in the consideration of major development management decisions. A full review of the SCI had commenced in 2019 but was paused as a result of the pandemic. Once the Government's Roadmap out of lockdown is clarified work on a fully reviewed SCI will commence.

## **3 Other parts of the statutory Development Plan**

### Neighbourhood Plans

- 3.1 These offer local communities (via a Neighbourhood Forum or Parish/Town Council) the opportunity to prepare locally specific policies in general conformity with the strategic policies of the Local Plan. A neighbourhood plan attains the same legal status as the Local Plan once it has been approved at a referendum and before it is 'made' by the local planning authority (i.e. brought into legal force following an independent examination).

## **4 Adopted Plans**

- 4.1 These Plans are adopted and form part of the statutory Development Plan (see Section 11)

- the **Unitary Development Plan** was Adopted in 2001 and the **UDP Review** in July 2006
- the **Natural Resources and Waste Local Plan** was Adopted in January 2013 (two remitted policies were subject to re-examination and Adopted in September 2015)
- the **Core Strategy** was Adopted in November 2014 and sets out the vision, spatial strategy and core policies for the spatial development of the local planning authority area. It also lists Unitary Development Plan policies to be saved and deleted
- the **Aire Valley Leeds Area Action Plan** was Adopted in November 2017. It identifies specific allocations of land for retail, housing, employment and green space for a specific regeneration area of the City. It also lists Unitary Development Plan policies to be saved and deleted
- the **Site Allocations Plan** was Adopted in July 2019. It identifies specific allocations of land for housing and employment and designations of retail centres and green space. It also lists Unitary Development Plan policies to be saved and deleted. The High Court upheld a challenge to the SAP and ordered that 37 of its policies be remitted to the Secretary of State for re-examination. This modification to the SAP for these 37 policies is in progress. The remainder of the SAP is extant.
- the **Core Strategy** Selective Review selectively reviewed Core Strategy 2014 policies, incorporating a revised objectively assessed need for housing, consequential amendments to policies for affordable housing, local policies for Housing Standards and amendments to greenspace policy. This was Adopted in September 2019.
- **Clifford Neighbourhood Plan** was made in March 2017
- **Collingham Neighbourhood Plan** was made in June 2017
- **Bardsey-cum-Rigton Neighbourhood Plan** was made in November 2017
- **Barwick in Elmet and Scholes Neighbourhood Plan** was made in November 2017
- **Boston Spa Neighbourhood Plan** was made in November 2017
- **Thorp Arch Neighbourhood Plan** was made in January 2018
- **Holbeck Neighbourhood Plan** was made in March 2018
- **Linton Neighbourhood Plan** was made in March 2018
- **Alwoodley Neighbourhood Plan** was made in July 2018
- **Walton Neighbourhood Plan** was made in October 2018
- **Bramham Neighbourhood Plan** was made in March 2019
- **Kippax Neighbourhood Plan** was made in March 2019
- **Scarcroft Neighbourhood Plan** was made in March 2019
- **Aberford Neighbourhood Plan** was made in November 2019
- **Wetherby Neighbourhood Plan** was made in February 2020
- **Horsforth Neighbourhood Plan** was made in May 2020
- **Otley Neighbourhood Plan** was made in May 2020
- **Shadwell Neighbourhood Plan** was made in June 2021
- a **Policies Map** (showing extant UDP Policies, Core Strategy and Natural Resources and Waste Plan policies as well as Aire Valley Leeds Area Action Plan policies, Site Allocations Plan policies and made Neighbourhood Plans)

## 5 **Headline Plan Programme 2021 - 2024**

Plans in Preparation – see section 11 for detailed timetable

- A **Local Plan Update (2021)** (a selective update of the Local Plan with a proposed focus on policies for the climate emergency)

- **Site Allocation Plan Remittal - 39 Proposed Main Modifications to the Leeds Site Allocations Plan** (concerning 37 sites) for reconsideration by the Secretary Of State
- **Neighbourhood Plans** (see Section 6 below which lists progress on Neighbourhood Plans)

Review Policies in Adopted Plans (see Section 11 for more detail)

The Adopted SAP sets two review policies within it.

- **SAP Review for Housing Allocations up to 2028** – this will be guided by SAP Policy HGR1 which seeks to ensure that sufficient land is allocated and safeguarded land designated within the SAP (to 2028) so as to comply with Core Strategy Selective Review housing requirements, which were Adopted after the SAP.
- **SAP Review for allocations for Gypsies and Travellers up to 2028** – this will be guided by Policy HGR2, which seeks to ensure that sufficient land for Gypsies and Travellers is provided by requiring a review of sites should the quantum of sites provided through planning applications be less than 13 as at 31st March 2023.

Plans/policies to be reviewed to assess whether they need updating

The Local Plan is kept up to date by reviewing the policies within it to see if they need to be updated. A number of things may mean policies need to be updated, including: a change in national policy, different priorities for plans or monitoring of existing policies. A review of existing policies is undertaken every 5 years from the adoption of each document. The first formal review was undertaken in early 2020 in consultation with Development Plan Panel in July 2020. It is available on the Council's web-site<sup>1</sup> and in sum:

- The Council considered 185 policies in plans which were more than 5 years old. There are 70 of the 185 policies that do not need to be update. These will be reviewed again in five years. In line with the NPPF, if there are changes in national policy and local circumstances before the next review then an earlier review will be under taken.
- There are 115 policies that need to be considered for update. It should be noted that the majority of these are non-strategic policies and any policy updates would be to provide minor or contextual updates to be consistent with the wording in the NPPF, but the general policy intent remains in general conformity with the NPPF and can continue to be applied in the determination of planning applications, albeit, as necessary with NPPF as context.

However having regard to available resources, and in consultation with DPP, it was necessary to prioritise the updating of these policies against the Council's 3 pillars. This resulted in those policies relating to carbon reduction, flood risk (inc. blue infrastructure), place making, sustainable infrastructure and green infrastructure being prioritised for updating before others, which will be included in the next plan update.

A subsequent Local Plan Update would need to consider a review of matters including policies not prioritised for Update through Local Plan Update (1) and changes to national guidance since July 2020:

| Matter              | Last Updated                        | Driver for Change   |
|---------------------|-------------------------------------|---|
| Housing Requirement | Core Strategy Selective Review 2019 | <ul style="list-style-type: none"> <li>• Maintain up to date assessment of the demand for housing.</li> </ul> |

<sup>1</sup> <https://www.leeds.gov.uk/planning/planning-policy/adopted-local-plan/local-development-scheme>



|  |   |  |
|--|---|--|
|  |   | <ul style="list-style-type: none"> <li>Government revised guidance in December 2020 for how to set housing requirements (inc. a Standard Method and Housing Uplift of 35%)</li> </ul>  |
| Affordable Housing                                       | Core Strategy Selective Review 2019               | <ul style="list-style-type: none"> <li>Current needs and how they are being met through the planning system</li> <li>Government's First Homes in May 2021</li> </ul>   |
| Employment Requirement                                   | Core Strategy 2014                                | <ul style="list-style-type: none"> <li>Maintain up to date assessment of the demand for and supply of land for employment</li> </ul>   |
| Local and Town Centres                                   | Core Strategy 2014 and Site Allocations Plan 2019 | <ul style="list-style-type: none"> <li>Assess and plan to meet the needs of the 63 town and local centres across Leeds</li> <li>Account for changes to retail market, implications of pandemic and permitted development and use classes changes (2020)</li> </ul> |
| Housing and Employment Allocations                       | Site Allocations Plan 2019                        | <ul style="list-style-type: none"> <li>Ensure long term supply of housing and employment land is provided for beyond 2028</li> </ul>   |
| Minerals & Waste   | Natural Resources and Waste Plan 2013             | <ul style="list-style-type: none"> <li>Assess up to date needs for mineral extraction and associated development and waste management facilities</li> </ul>  |
| Gypsies and Travellers and Travelling Show peoples needs | Site Allocations Plan 2019                        | <ul style="list-style-type: none"> <li>Ensure long term supply of housing options for beyond 2028</li> </ul>   |

The precise scope of a subsequent Local Plan will be established in consultation with Development Plan Panel and consulted upon through statutory Regulation 18 consultation and the list above is not exhaustive at this early stage.

## 6 Neighbourhood Plans

6.1 Neighbourhood planning gives local people direct power to develop a shared vision for their neighbourhood and shape the development and growth of their local area. Following the introduction of the Localism Act 2011 there has been a high level of interest in neighbourhood planning activities in Leeds.

6.2 As at June 2021 the following Neighbourhood Areas have been designated. It is difficult to ascertain the speed at which individual Neighbourhood Plans (NPs) will progress. Where progress has moved beyond designation to the next regulatory stages this is noted below (NB: Some areas may appear twice in the table as they are in more than one HMCA).

| Housing Market Characteristic Area (HMCA) | Neighbourhood Area<br>PC = Parish/Town<br>Council<br>F = Forum | Progress (January 2020)  |
|---|--|--|
| Aireborough                               | Aireborough (F)  | Draft plan in preparation.   |
|   | Rawdon (PC)  | Draft plan in preparation  |
| Inner                                     | Beeston (F)  | Draft plan in preparation.   |
|   | Chapeltown   | Neighbourhood area designated, neighbourhood forum application due to be submitted.              |
|   | Chapel Allerton  | Neighbourhood area designated, neighbourhood forum application submitted and publicity complete. |
|   | Headingley (F)   | Submission anticipated 2021.   |
|   | Holbeck (F)  | Plan made March 2018.  |
|   | Hyde Park (F)  | Draft plan in preparation.   |
|   | Kirkstall (F)  | Ongoing engagement, vision and objectives being prepared.  |

|                  |  |  |
|------------------|--|--|
|                  | Little Woodhouse (F)                   | Draft plan in preparation.   |
|                  | Mabgate, Lincoln Green and Burmantofts | Neighbourhood area designated, neighbourhood forum application due to be submitted.                      |
|                  | Seacroft (F)                           | Area designated, consideration currently being given on revisiting neighbourhood planning opportunities. |
| North            | Adel (F)                               | 'Health Check' completed, submission anticipated within next 6 months.                                   |
|                  | Alwoodley (PC)                         | Plan made July 2018.   |
|                  | Chapelton                              | Neighbourhood area designated, neighbourhood forum application due to be submitted.                      |
|                  | Chapel Allerton                        | Neighbourhood area designated, neighbourhood forum application submitted and publicity complete.         |
|                  | Harewood (PC)                          | Designation, not continuing at this time.  |
|                  | Headingley (F)                         | Submission anticipated 2021  |
|                  | Horsforth (PC)                         | Plan made in May 2020.   |
|                  | Kirkstall (F) (Small part of NA)       | Ongoing engagement, vision and objectives being prepared.  |
| Outer North East | Aberford & District (PC)               | Plan made November 2019.   |
|                  | Bardsey-cum-Rigton (PC)                | Plan made November 2017.   |
|                  | Barwick in Elmet and Scholes (PC)      | Plan made November 2017.   |
|                  | Boston Spa (PC)                        | Plan made November 2017.   |
|                  | Bramham-cum-Oglethorpe (PC)            | Plan made March 2019.  |
|                  | Clifford (PC)                          | Plan made March 2017.  |
|                  | Collingham (PC)                        | Plan made June 2017.   |
|                  | East Keswick (PC)                      | Submission anticipated 2021  |
|                  | Harewood (PC)                          | Designation, not continuing at this time.  |
|                  | Linton (PC)                            | Plan made March 2018.  |
|                  | Scarcroft (PC)                         | Plan made March 2019.  |
|                  | Shadwell (PC)                          | Plan made in June 2020.  |
|                  | Thorner (PC)                           | Draft plan in preparation.   |
|                  | Thorp Arch (PC)                        | Plan made January 2018.  |
| Walton (PC)      | Plan made October 2018.                |  |
| Wetherby (PC)    | Plan made in February 2020.            |  |
| Outer North West | Adel (F)                               | 'Health Check' completed, submission anticipated 2021  |
|                  | Otley (PC)                             | Plan made in May 2020.   |
|                  | Pool-in-Wharfedale (PC)                | Submission anticipated 2021.   |
| Outer South East | Aberford & District (PC)               | Plan made November 2019  |
|                  | Garforth (F)                           | Submission anticipated 2021  |
|                  | Kippax (PC)                            | Plan made March 2019.  |
|                  | Micklefield                            | Neighbourhood area designated.   |
| Outer West       | Kirkstall (F)                          | Ongoing engagement, vision and objectives being prepared.  |
| Outer South West | Beeston                                | Draft plan in preparation.   |
| Outer South      | Carlton (F)                            | Draft plan in preparation.   |
|                  | Oulton and Woodlesford (F)             | At independent examination.  |
|                  | Rothwell (F)                           | Draft plan in preparation.   |

6.3 As at June 2021 the following plans have been made and form part of the Adopted Local Plan for Leeds:

- 1) Clifford Neighbourhood Plan was made in March 2017
- 2) Collingham Neighbourhood Plan was made in June 2017
- 3) Bardsey-cum-Rigton Neighbourhood Plan was made in November 2017
- 4) Barwick in Elmet and Scholes Neighbourhood Plan was made in November 2017
- 5) Boston Spa Neighbourhood Plan was made in November 2017
- 6) Thorp Arch Neighbourhood Plan was made in January 2018
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- 11) Bramham Neighbourhood Plan was made in March 2019
- 12) Kippax Neighbourhood Plan was made in March 2019
- 13) Scarcroft Neighbourhood Plan was made in March 2019
- 14) Aberford Neighbourhood Plan was made in November 2019
- 15) Wetherby Neighbourhood Plan was made in February 2020
- 16) Horsforth Neighbourhood Plan was made in May 2020
- 17) Otley Neighbourhood Plan was made in May 2020
- 18) Shadwell Neighbourhood Plan was made in June 2021

## 7 Supplementary Planning Documents

7.1 Supplementary Planning Documents (SPDs) are not part of the Local Plan but are a material consideration which carry weight when the Council makes decisions on planning applications. SPDs build and expand on existing policies in the development plan. A list of adopted SPDs can be found on the Council's web-site.

7.2 The following SPDs are in preparation:

- **Tall Buildings SPD** – initial consultation completed Autumn 2019. Delayed due to need for consideration of responses and resources. Existing Tall Buildings Guide remains extant.
- **Transport SPD** inc. pulling together of existing SPDs (and a wider review of Section 106 contributions to highway schemes) – initial consultation held January 2020. Delayed due to need for consideration of responses and resources. Existing separate Transport SPDs remain extant.
- **Housing Standards for Homes in Multiple Occupation and Purpose Built Student Accommodation** (supporting policy H10 Minimum Space Standards of the Core Strategy) – initial consultation completed in Spring 2021. On track for pre-adoption consultation to follow in winter 2021/22.

## 8 Conformity and integration with other plans and strategies

8.1 A West Yorkshire Combined Authority (WYCA), was formally established in April 2014 and under devolved administrative arrangements a Mayor was elected in 2021. WYCA currently has a statutory role for transport strategy and new statutory arrangements for spatial planning are proposed. These are to be clarified through the Government's Planning Bill in due course. In the meantime the Council has a long established 'Duty to Cooperate' with neighbouring authorities, as required by the Localism Act 2011. The Leeds City Region Local Planning Authorities are committed to partnership working to ensure a joined-up approach to spatial planning including tackling strategic cross-boundary issues and agreeing strategic priorities.

This is especially important in the preparation of Development Plan Documents to ensure that both legal requirements and soundness tests are met. The most relevant programmes and policies of the City Region are as follows:

- **Leeds City Region Statement of Common Ground** (2018) this is a Government requirement and plays a significant role in the Duty to Co-operate by setting clear strategic intentions for a range of cross boundary issues
- **Strategic Economic Framework** (2020) the Combined Authorities plan to transform the economy and create thousands of extra jobs over the next 20 years
- **West Yorkshire Transport Strategy to 2040** (2017) sets the long term vision for development and the transport infrastructure needed to support it in West Yorkshire (including need for mass transit modes)
- **West Yorkshire Connectivity Infrastructure Plan** (draft 2021) provides the strategic context that will inform the commissioning of a future infrastructure pipeline

8.2 Other policies are also relevant to setting the context for the LDS and its Local Development Documents. These include:

- **Vision for Leeds** (Community Strategy) (2011 to 2030) aims to address current challenges and future opportunities with a vision to be the best city in the UK by 2030
- **Best Council Plan** (2017 to 2020) sets out the priorities for service delivery. The preparation of the Local Plan is identified as being integral to these priorities, including delivering sustainable and inclusive economic growth
- A **Climate Emergency** was declared in March 2019 which sets a challenging ambition for the City to be net zero carbon by 2030. This involves a number of work streams aimed at monitoring and improving the implementation of policies within the Adopted Development Plan (e.g. improving decision making on the quality of development approved), alongside updating policies as part of plan-making
- Leeds **Health and Well-being Strategy** (2016-2021) sets out 12 priority areas to help Leeds become the best city for health and wellbeing.
- Leeds **Inclusive Growth Strategy** (2018-2023) which underpins the Council's work to develop a strong economy in a compassionate city
- **Leeds Culture Strategy** (2017–2030) sets the challenges and opportunities around culture to help frame deliver plans
- **Joint Strategic Needs Assessment** (2018) which is key to understanding health and wellbeing needs and inequalities across and within Leeds and is based on a partnership jointly led by the three Clinical Commissioning Groups and the City Council
- **Leeds Transport Strategy** (est 2021) provides proposals to put walking, cycling and green public transport infrastructure first.

## 9 Governance and resources

9.1 The preparation and updating of the Local Development Plan will be led by the City Council's City Development Directorate, primarily through the Planning & Sustainable Development service. Drawn from this service, a number of teams (comprising officers ranging from the Head of Service, a Group Manager, Team Leaders, Senior Planners, Planners and Administrative support staff) have responsibilities for the Local Plan. Also key to supporting plan preparation and implementation is a data intelligence and mapping service.

9.2 Given the scope and breadth of the Local Plan in Leeds (and in recognition of its corporate importance), Planning & Sustainable Development will be supported by resources from across City Development including: highways, regeneration and economic services as well as on going

and close working with a range of City Council Directorates to reflect the scope of the Local Plan documents under production.

- 9.3 A key focus for the preparation of the Local Plan is the Council's Development Plan Panel, with responsibilities for making recommendations to the City Council's Executive Board and Full Council (consistent with delegation arrangements and 'Executive' and 'Council' functions). Moreover, and in light of the Climate Emergency the Strategic Planning Group works through the Climate Emergency and Advisory Committees (CEAC) for Planning, Energy and Buildings and Biodiversity & Food.

## **10 Risk Assessment**

- 10.1 The preparation of the Local Development Plan allows for a flexible approach to the preparation of a range of planning documents. The Schedule of LDDs identified in this LDS, covers a range of work, which in part reflects the complex spatial planning issues in Leeds. In managing this programme of work, an analysis of risks has been undertaken, together with the measures to manage them. This is set out in **Appendix 2**.

## 11 Local Development Document Profiles

The following profiles update the Council's Local Development Documents as at June 2021.

### Adopted DPDs

|                                     |   |   |
|-------------------------------------|---|---|
| <b>TITLE</b>                        | <b>Core Strategy (2012 to 2028)</b>   |   |
| <b>STATUS</b>                       | <b>Adopted</b> Development Plan Document  |   |
| <b>ROLE AND CONTENT REFERRED TO</b> | Sets out the overall spatial vision, strategy and core policies for the future development of Leeds between 2012 and 2028.  |   |
| <b>GEOGRAPHICAL AREA</b>            | The Leeds Metropolitan District administrative area   |   |
| <b>CONFORMITY</b>                   | The Core Strategy is in general conformity with the NPPF  |   |
| <b>PRODUCTION MILESTONES</b>        | Consultation on sustainability appraisal scoping report & preparation of Issues & Alternative Options for consultation  | September – December 2006   |
|                                     | Issues and Options Consultation   | October – December 2007   |
|                                     | Preferred Options Consultation  | October – December 2009   |
|                                     | Publication   | February – April 2012   |
|                                     | Pre-Submission Changes Advertisement  | January – February 2013   |
|                                     | Submission  | April 2013  |
|                                     | Pre-Examination Meeting   | July 2013   |
|                                     | Examination   | October 2013 (initial sessions)<br>March 2013 (further sessions)  |
|                                     | Inspector's Report  | September 2014  |
|                                     | Adopted   | November 2014   |
| <b>PRODUCTION ACTIONS</b>           | Lead  | Policy and Plans Service  |
|                                     | Management  | Strategic Planning  |
|                                     | Resources   | Policy and Plans Service and additional officers throughout the Council. Database, mapping and graphic resources. Advertising, consultation arrangements and Examination costs. |
|                                     | Stakeholders / Community Involvement  | Statutory consultees and local community groups and organisations with an interest in the area as set out in the SCI  |
| <b>POST PRODUCTION</b>              | Following adoption, the Core Strategy has set the framework for the Council's allocation DPDs (the Aire Valley Leeds Area Action Plan and the Site Allocations Plan). It provides a framework for development management decision taking and the preparation of SPDs. It is regularly monitored via the AMR. The Core Strategy is subject of a selective review (see separate profile). |   |
| <b>REVIEW DUE</b>                   | All policies have been reviewed to assess whether they need updating in July 2020. Policies on carbon reduction, flood risk, sustainable infrastructure, place-making and green infrastructure are to be updated in the Local Plan Update 1, which is set out under the "Plans in preparation" section below.   |   |

|                                     |  |   |
|-------------------------------------|--|---|
| <b>TITLE</b>                        | <b>Natural Resources and Waste Plan</b>  |   |
| <b>STATUS</b>                       | <b>Adopted</b> Development Plan Document   |   |
| <b>ROLE AND CONTENT REFERRED TO</b> | Provides thematic and site specific policies for Natural Resources and Waste in the District.  |   |
| <b>GEOGRAPHICAL AREA</b>            | The Leeds Metropolitan District administrative area  |   |
| <b>CONFORMITY</b>                   | The Natural Resources and Waste Plan is in general conformity with the Core Strategy and the NPPF  |   |
| <b>PRODUCTION MILESTONES</b>        | Consultation on sustainability appraisal scoping report & preparation of Issues & Alternative Options for consultation   | May – June 2008   |
|                                     | Issues and Options Consultation  | January – March 2010  |
|                                     | Preferred Options Consultation   | November 2010   |
|                                     | Publication  | July 2011   |
|                                     | Submission   | July 2011<br>Consultation on post submission changes May 2012   |
|                                     | Examination  | <a href="#">November – December 2011</a>  |
|                                     | Inspector's Report   | December 2012   |
|                                     | Adopted  | January 2013  |
|                                     | Additional Note  | Following the results of a High Court Challenge in September 2013, Minerals Policies 13 and 14 were remitted and subject to re-consultation and re-examination. They were adopted alongside the remainder of the already Adopted DPD in September 2015. |
| <b>PRODUCTION ACTIONS</b>           | Lead   | Policy and Plans Service  |
|                                     | Management   | Strategic Planning  |
|                                     | Resources  | Policy and Plans Service and additional officers throughout the Council. Database, mapping and graphic resources. Advertising, consultation arrangements and Examination costs.   |
|                                     | Stakeholders / Community Involvement   | Statutory consultees and local community groups and organisations with an interest in the area as set out in the SCI  |
| <b>POST PRODUCTION</b>              | Following adoption, the NRW Plan provides a framework for development management decision taking. It is monitored via the AMR.   |   |
| <b>REVIEW DUE</b>                   | All policies have been reviewed to assess whether they need updating. Policies on carbon, energy, flood risk, air and environment are to be updated in the Local Plan Update (1) which is set out under the "Plans in preparation" section below. Policies on minerals and waste to be considered in a future Local Plan Update. |   |

|                                     |  |  |
|-------------------------------------|--|--|
| <b>TITLE</b>                        | <b>Policies Map LDD</b>  |  |
| <b>STATUS</b>                       | <b>Adopted</b> and updated to spatially reflect DPD policies and related notations   |  |
| <b>ROLE AND CONTENT REFERRED TO</b> | <p>Illustrates the policies and proposals contained in the council's DPDs. It identifies:</p> <ul style="list-style-type: none"> <li>• saved Unitary Development Plan allocations for housing, employment and greenspace</li> <li>• areas of protection, such as conservation areas and archaeological areas;</li> <li>• locations and sites for particular land uses, including regeneration areas, town centres and specific site proposals; strategic designations, such as opportunity areas and transport proposals; and</li> <li>• the road hierarchy</li> </ul> |  |
| <b>GEOGRAPHICAL AREA</b>            | The Leeds Metropolitan District administrative area  |  |
| <b>CONFORMITY</b>                   | The Policies Map is in general conformity with the saved policies of the Unitary Development Plan Review (2006), the Aire Valley Leeds Area Action Plan (2017), Core Strategy (as amended by the Selective Review 2019), the Site Allocations Plan (2019) and the Natural Resources and Waste Plan (2013)  |  |
| <b>PRODUCTION MILESTONES</b>        | The Policies Map is updated at the Adoption of relevant DPDs   |  |
| <b>PRODUCTION ACTIONS</b>           | Lead   | Policy and Plans Service   |
|                                     | Management   | Strategic Planning   |
|                                     | Resources  | Policy and Plans Service and additional officers throughout the Council. Database, mapping and graphic resources. Web-site maintenance costs. Interactive mapping ICT costs. |
|                                     | Stakeholders / Community Involvement   | Statutory consultees and local community groups and organisations with an interest in the area as set out in the SCI via DPD preparation                                     |
| <b>POST PRODUCTION</b>              | Following adoption of DPDs the Policies Map will be updated to spatially reflect the policies within them. The Council is in the process of preparing an interactive on-line mapping resource.   |  |



|                                     |   |  |
|-------------------------------------|---|--|
| <b>TITLE</b>                        | <b>Aire Valley Leeds Area Action Plan (2012 to 2028)</b>  |  |
| <b>STATUS</b>                       | <b>Adopted</b> Development Plan Document  |  |
| <b>ROLE AND CONTENT REFERRED TO</b> | Provides innovative and co-ordinated approach to the sustainable regeneration of the AVL Area (which incorporates the Enterprise Zone). Provides a framework for sustainable economic development, new housing development, social & green infrastructure and sustainable transport solutions, and implements the Core Strategy. The importance of the regeneration of AVL to the communities of East & South Leeds and the City Centre (inc. South Bank) is recognised including in securing improved connectivity / linkages and contributing to regeneration objectives of the Council and its partners. |  |
| <b>GEOGRAPHICAL AREA</b>            | The Aire Valley as defined in the Adopted Core Strategy and Policies Map and including the AVL Enterprise Zone.   |  |
| <b>CONFORMITY</b>                   | The AVLAAP is in general conformity with the Adopted Core Strategy and the NPPF   |  |
| <b>PRODUCTION MILESTONES</b>        | Initial issues report and sustainability scoping report   | July 2005  |
|                                     | Issues and options consultation on sustainability appraisal scoping report  | August – October 2005  |
|                                     | Consultation on alternative options   | June - July 2006   |
|                                     | Formal pre-submission consultation on Preferred Options report, sustainability appraisal and publication of Consultation Statement  | June – July 2007   |
|                                     | Publication   | September – November 2015  |
|                                     | Submission  | September 2016   |
|                                     | Examination (Hearing Sessions)  | January 2017   |
|                                     | Advertisement of Main Modifications   | May 2017   |
|                                     | Inspector Report  | August 2017  |
|                                     | Adoption  | November 2017  |
| <b>PRODUCTION ACTIONS</b>           | Lead  | Policy and Plans Service   |
|                                     | Management  | Strategic Planning   |
|                                     | Resources   | Policy and Plans and additional Council officers. Database, mapping / graphic resources. Advertising, consultation arrangements and Examination costs. |
|                                     | Stakeholders / Community Involvement  | Statutory consultees and local community groups and organisations with an interest in the area as set out in the SCI                                   |
| <b>POST PRODUCTION</b>              | Following adoption, published as part of the council's Local Plan and the Policies Map has been updated to spatially reflect its policies and allocations. It is implemented through planning decisions on planning applications and in terms of additional planning briefs, masterplans and SPDs as necessary for specific sites and areas e.g. the South Bank Regeneration Framework SPD.   |  |
| <b>REVIEW DUE</b>                   | All policies have been reviewed to assess whether they need updating. The Plan will need to be updated to provide for allocations post 2028. The AVLAAP will also need to consider the implication of the High Speed 2 Rail line and development at Leeds City Station.   |  |

|                                     |   |   |
|-------------------------------------|---|---|
| <b>TITLE</b>                        | <b>Site Allocations Plan (2012 to 2028)</b>   |   |
| <b>STATUS</b>                       | <b>Adopted</b> Development Plan Document  |   |
| <b>ROLE AND CONTENT REFERRED TO</b> | To identify site allocations (covering housing, employment, retail and greenspace) to reflect the overall strategy of the Core Strategy.  |   |
| <b>GEOGRAPHICAL AREA</b>            | The Leeds MD (divided into 11 Housing Market Characteristic Areas (HMCA) for the purposes of the allocations of housing). Excluding the area covered by the AVLAAP.   |   |
| <b>CONFORMITY</b>                   | The SAP will be in general conformity with the Adopted Core Strategy and the NPPF   |   |
| <b>PRODUCTION MILESTONES</b>        | Issues and options consultation   | June – July 2013  |
|                                     | Publication   | September – November 2015   |
|                                     | Publication of revised proposals for the Outer North East HMCA  | September – November 2016   |
|                                     | Pre-Submission Changes Advertisement  | February 2017   |
|                                     | Revised Submission Draft Consultation   | February to March 2018  |
|                                     | Submission  | May 2017 and Revised Submission in March 2018   |
|                                     | Examination   | Stage 1 October 2017 and Stage 2 July 2018  |
|                                     | Inspector Report  | June 2019   |
| Adoption                            | July 2019   |   |
| <b>PRODUCTION ACTIONS</b>           | Lead  | Policy and Plans Service  |
|                                     | Management  | Strategic Planning  |
|                                     | Resources   | Policy and Plans Service and additional officers throughout the Council. Database, mapping and graphic resources. Advertising, consultation arrangements and Examination costs. |
|                                     | Stakeholders / Community Involvement  | Statutory consultees and local community groups and organisations with an interest in the area as set out in the SCI  |
| <b>POST PRODUCTION</b>              | Following adoption, the Site Allocations Plan was challenged by the Aireborough Neighbourhood Development Forum. This was considered by the High Court who found errors of law (within the independent Inspectors' Report) and ordered that all parts of the Leeds Site Allocations Plan which allocate sites for housing, including mixed use allocations, that were in the Green Belt immediately before the SAP's adoption (including the aspects of all policies and text that give reasons for, and effect to, those allocations), be remitted to the Secretary of State for independent examination by a person appointed for that purpose. The Examination of the remitted 37 Green Belt sites will take place in September 2021 the Council's proposals for which having been subject to public consultation in 2020. The Council's position is that there is sufficient land from non-Green Belt land in the Leeds supply and that release of 36 sites for housing from the Green Belt is now not justified. However, there remains exceptional circumstances for the release of 1 site from the Green Belt for employment uses. |   |

|                          |   |
|--------------------------|---|
| <p><b>REVIEW DUE</b></p> | <p>The SAP sets two review policies within it.</p> <ul style="list-style-type: none"> <li>• HGR1 which seeks to ensure that sufficient land is allocated and safeguarded land designated within the SAP (to 2028) so as to comply with Core Strategy Selective Review housing requirements, which were Adopted after the SAP.</li> <li>• HGR2, which seeks to ensure that sufficient land for Gypsies and Travellers is provided by requiring a review of sites should the quantum of sites provided through planning applications be less than 13 as at 31<sup>st</sup> March 2023</li> </ul> <p>For all other parts of the SAP, reviews of all Development Plan Documents are required to be carried out 5 years from adoption, meaning that a review of the Site Allocations Plan should take place by 2024.</p> |
|--------------------------|---|

|                                     |  |  |
|-------------------------------------|--|--|
| <b>TITLE</b>                        | <b>Core Strategy Selective Review 2019</b>   |  |
| <b>STATUS</b>                       | <b>Adopted</b> Development Plan Document   |  |
| <b>ROLE AND CONTENT REFERRED TO</b> | Updates the housing requirement in Policy SP6, considering and making any necessary consequent revisions to other parts of the Plan. Extends the plan period for the housing requirement from 2017 to 2033. Updates the wording for Policies EN1 and EN2. Updates Affordable Housing Policy H5. Amends Greenspace Policy G4. Introduces policies on Housing Standards. Responds to policy implementation issues. |  |
| <b>GEOGRAPHICAL AREA</b>            | The Leeds Metropolitan District administrative area  |  |
| <b>CONFORMITY</b>                   | The Adopted Core Strategy and the NPPF   |  |
| <b>PRODUCTION MILESTONES</b>        | Consultation on sustainability appraisal scoping report & preparation of Issues & Alternative Options for consultation   | June to July 2017  |
|                                     | Publication  | February to March 2018   |
|                                     | Submission   | <i>Estimated Summer 2018</i>   |
|                                     | Examination  | <i>Estimated Autumn 2018</i>   |
|                                     | Adoption   | <i>Estimated Winter 2018</i>   |
| <b>PRODUCTION ACTIONS</b>           | Lead   | Policy and Plans Service   |
|                                     | Management   | Strategic Planning   |
|                                     | Resources  | Policy and Plans Service and additional officers throughout the Council. Consultancy support. Database, mapping and graphic resources. Advertising, consultation arrangements and Examination costs. |
|                                     | Stakeholders / Community Involvement   | Statutory consultees and local community groups and organisations with an interest in the area as set out in the SCI   |
| <b>POST PRODUCTION</b>              | Following adoption, the Core Strategy Selective Review was incorporated into the Adopted Core Strategy superseding specific policies as necessary. Together the documents are referred to as Core Strategy (as amended 2019)   |  |
| <b>REVIEW DUE</b>                   | Reviews of all Development Plan Documents are required to be carried out 5 years from adoption, meaning that a review of the specific policy matters should take place by 2024.  |  |

## Adopted SPDs

| Name  | Content  | Date |
|---|--|------|
| Eastgate and Harewood Quarter                                     | <ul style="list-style-type: none"> <li>• To guide the comprehensive redevelopment of this important City Centre site and regeneration opportunity, to ensure that any development proposals are sustainable and maximise benefits to the city and local community;</li> <li>• To ensure that the development complements and integrates with the existing City Centre and provides a mix of uses; and</li> <li>• To ensure that any development is of the highest urban design and architectural standards.</li> </ul> | 2005 |
| Advertising design guide  | Advice where advertising would and would not generally be acceptable, encourage design excellence, innovative ways of advertising and high standards of maintenance and provide the City Council's Development Department with the basis for assessing all advertisement consent applications.   | 2006 |
| Biodiversity and waterfront development                           | To provide a framework to inform, guide and assess new development at waterfront locations throughout the Leeds district to ensure that biodiversity issues are fully considered and addressed.  | 2006 |
| Designing for community safety - a residential guide              | Advice on the provision of Crime Prevention Through Environmental Design, for those working within the planning process and to serve as a signpost towards the more in-depth knowledge and information available elsewhere in the world of architectural liaison.  | 2007 |
| Public transport improvements and developer contributions         | Advice on when an applicant for new development in Leeds will be required to make a contribution toward public transport improvements or enhancements. What type and level of contribution will be required. What legal and financial procedures will be in place to regulate the contributions made. The range of public transport infrastructure improvements and enhancements for which contributions will be used.   | 2008 |
| Street design guide   | Advice on the delivery of high quality residential and mixed development environments in the City, and should be used in the context of other national and local planning or design guidance.  | 2009 |
| Tall buildings design guide                                       | Advice on the location, form and appearance of tall buildings, so they can be successfully integrated into the environment and contribute to the changing skyline of the city.   | 2010 |
| Tall buildings design guide                                       | Advice on the location, form and appearance of tall buildings, so they can be successfully integrated into the environment and contribute to the changing skyline of the city.   | 2010 |
| Sustainable design and construction - Building for Tomorrow Today | To provide practical guidance for design and construction projects within Leeds aiming to achieve the highest possible levels of sustainability to support the city in achieving it's social, economic and environmental goals.  | 2011 |
| Householder design guide  | This guide provides help for people who wish to extend or alter their property. It aims to give advice on how to design sympathetic, high quality extensions which respect their surroundings. This guide helps to put into practice the policies from the Leeds Unitary Development Plan which seek to protect and enhance the residential environment throughout the city.   | 2012 |

| <b>Name</b>             | <b>Content</b>   | <b>Date</b> |
|-------------------------|--|-------------|
| Travel plans            | Advice on the requirements for travel plans and identifies when they are required in support of a planning application. It is also intended for use by existing firms or organisations who wish to draw up a travel plan to facilitate more efficient and sustainable working practices.   | 2015        |
| Parking SPD             | The SPD provides more detailed guidance on how policy objectives of how the policy objectives of higher level planning and transport planning documents such as the Core Strategy and Local Transport Plan may be put into effect.   | 2016        |
| Accessible Leeds        | Advice on ensuring that the environment is planned and designed to be accessible for all.  | 2016        |
| Holbeck, South Bank SPD | To provide a 'material consideration' in terms of decisions about new development and is intended to provide further information and guidance but not replace Development Plan policies. Where the latter allows for account to be taken of issues such as viability this principle remains and is unaffected by the content of the SPD. | 2016        |
| South Bank              | Sets out principles and detailed guidance for development of the South Bank area of Leeds, with particular advice for the area to be affected by construction of the HS2 train station.  | 2018        |
| East Leeds Extension    | Advice and arrangements for bringing forward housing development with necessary infrastructure   | 2018        |
| Hot Food Takeaways      | Control the locations of HFTs that are in close proximity to secondary schools and where clustering of several HFTs can produce negative impacts.  | 2019        |

## DPDs in preparation

|                                     |   |   |
|-------------------------------------|---|---|
| <b>TITLE</b>                        | <b>Local Plan Update (1) (2021)</b>   |   |
| <b>STATUS</b>                       | <b>Draft</b> Development Plan Document  |   |
| <b>ROLE AND CONTENT REFERRED TO</b> | The draft proposed scope of the initial Local Plan Update has been determined through (a) a review of Local Plan Policies to see if they need updating (July 2020) and (b) in response to the Council's 3 Pillars, in particular the climate emergency. The subject matters are as follows: carbon reduction and energy, green and blue infrastructure, sustainable infrastructure, flood risk and placemaking. |   |
| <b>GEOGRAPHICAL AREA</b>            | The Leeds MD  |   |
| <b>CONFORMITY</b>                   | The Local Plan will be in general conformity with the NPPF  |   |
| <b>PRODUCTION MILESTONES</b>        | Scope and issue and options   | Regulation 18 consultation to take place between July and September 2021  |
|                                     | Draft Plan  | Spring 2022   |
|                                     | Submission  | Winter 2022   |
|                                     | Examination   | 2023  |
|                                     | Adoption  | 2023/4  |
| <b>PRODUCTION ACTIONS</b>           | Lead  | Policy and Plans Service  |
|                                     | Management  | Strategic Planning  |
|                                     | Resources   | Policy and Plans Service and additional officers throughout the Council. Database, mapping and graphic resources. Advertising, consultation arrangements and Examination costs. |
|                                     | Stakeholders / Community Involvement  | Statutory consultees and local community groups and organisations with an interest in the area as set out in the SCI  |
| <b>POST PRODUCTION</b>              | TBC   |   |
| <b>REVIEW DUE</b>                   | TBC   |   |

## Plan Update Commitments in Adopted Development Plans

|                                     |   |   |
|-------------------------------------|---|---|
| <b>TITLE</b>                        | <b>Policy HGR1 of the Leeds Site Allocations Plan (2012 to 2028)</b>  |   |
| <b>STATUS</b>                       | Potential Development Plan Document   |   |
| <b>ROLE AND CONTENT REFERRED TO</b> | To ensure that sufficient housing land is allocated and safeguarded land designated within the SAP so as to comply with Core Strategy Selective Review housing requirements, which were Adopted after the SAP. The Council has stated through its submission material for the SAP Remittal process that it considers that it has sufficient land allocated within the SAP (to 2028) to comply with Core Strategy Selective Review housing requirements and upon completion of the SAP Remittal process will consider if the SAP needs updating through Policy HGR1. |   |
| <b>GEOGRAPHICAL AREA</b>            | The Leeds MD (divided into 11 Housing Market Characteristic Areas (HMCA) for the purposes of the allocations of housing). Excluding the area covered by the AVLAAP.   |   |
| <b>CONFORMITY</b>                   | The SAP will be in general conformity with the Adopted Core Strategy and the NPPF   |   |
| <b>PRODUCTION MILESTONES</b>        | Scoping   | TBC 2021  |
| <b>PRODUCTION ACTIONS</b>           | Lead  | Policy and Plans Service  |
|                                     | Management  | Strategic Planning  |
|                                     | Resources   | Policy and Plans Service and additional officers throughout the Council. Database, mapping and graphic resources. Advertising, consultation arrangements and Examination costs. |
|                                     | Stakeholders / Community Involvement  | Statutory consultees and local community groups and organisations with an interest in the area as set out in the SCI  |
| <b>POST PRODUCTION</b>              | TBC   |   |
| <b>REVIEW DUE</b>                   | TBC   |   |



|                                     |  |   |
|-------------------------------------|--|---|
| <b>TITLE</b>                        | <b>Policy HGR2 of the Leeds Site Allocations Plan (2012 to 2028)</b>   |   |
| <b>STATUS</b>                       | Potential Development Plan Document  |   |
| <b>ROLE AND CONTENT REFERRED TO</b> | To ensure that sufficient land for Gypsies and Travellers is provided by requiring a review of sites should the quantum of sites provided through planning applications be less than 13 as at 31 <sup>st</sup> March 2023. The Council will review the Gypsy and Traveller policy in line with the most up to date monitoring information as at 1 <sup>st</sup> April 2023 to see if the SAP needs to be updated through Policy HGR2 |   |
| <b>GEOGRAPHICAL AREA</b>            | The Leeds MD   |   |
| <b>CONFORMITY</b>                   | The SAP will be in general conformity with the Adopted Core Strategy and the NPPF  |   |
| <b>PRODUCTION MILESTONES</b>        | Scoping  | 2023  |
| <b>PRODUCTION ACTIONS</b>           | Lead   | Policy and Plans Service  |
|                                     | Management   | Strategic Planning  |
|                                     | Resources  | Policy and Plans Service and additional officers throughout the Council. Database, mapping and graphic resources. Advertising, consultation arrangements and Examination costs. |
|                                     | Stakeholders / Community Involvement   | Statutory consultees and local community groups and organisations with an interest in the area as set out in the SCI  |
| <b>POST PRODUCTION</b>              | TBC  |   |
| <b>REVIEW DUE</b>                   | TBC  |   |

## DPDs to be updated

|                                     |   |   |
|-------------------------------------|---|---|
| <b>TITLE</b>                        | <b>Local Plan Update (2)</b>  |   |
| <b>STATUS</b>                       | <b>Draft</b> Development Plan Document  |   |
| <b>ROLE AND CONTENT REFERRED TO</b> | <p>The results of the Review of all Local Plan policies in July 2020 identified that a range of policies needed to be updated. However having regard to available resources, informed by declarations made at Full Council, and detailed discussions with Development Plan Panel it is proposed that the objective of the Local Plan Update (1) should be the introduction of new and enhancement of existing planning policies to help address the climate emergency against the Council's 3 pillars. This resulted in those policies relating to carbon reduction, flood risk, sustainable infrastructure, placemaking and green infrastructure being prioritised for updating before others.</p> <p>The Local Plan Update (2) will be scoped in consultation with Development Plan Panel and may include matters such as: the housing requirement and allocations (for beyond 2028), affordable housing (inc. First Homes), employment land requirements and allocations (for beyond 2028), town and local centres, requirements for and allocations for Gypsies and Travellers and Travelling Show persons (for beyond 2028), minerals and waste. These matters will be considered in relation to up to date Government Guidance, appropriate plan period and existing and emerging local evidence.</p> <p>The Local Plan Update (2) will also be affected by the Planning Bill and any proposed new arrangements for strategic planning at the Combined Authority level.</p> |   |
| <b>GEOGRAPHICAL AREA</b>            | The Leeds MD  |   |
| <b>CONFORMITY</b>                   | The Local Plan (2) will be in general conformity with the NPPF  |   |
| <b>PRODUCTION MILESTONES</b>        | Scope   | By mid 2022   |
|                                     | Draft Plan  | TBC   |
|                                     | Submission  | TBC   |
|                                     | Examination   | TBC   |
|                                     | Adoption  | TBC   |
| <b>PRODUCTION ACTIONS</b>           | Lead  | Policy and Plans Service  |
|                                     | Management  | Strategic Planning  |
|                                     | Resources   | Policy and Plans Service and additional officers throughout the Council. Database, mapping and graphic resources. Advertising, consultation arrangements and Examination costs. |
|                                     | Stakeholders / Community Involvement  | Statutory consultees and local community groups and organisations with an interest in the area as set out in the SCI  |
| <b>POST PRODUCTION</b>              | TBC   |   |
| <b>REVIEW DUE</b>                   | TBC   |   |

## **Other Plan Documents**

CAAS – Conservation Area Appraisal Statements

SPG – Supplementary Planning Guidance

| <b>Name of Document</b>   | <b>Type</b> | <b>Summary</b>   | <b>Date</b> |
|---|-------------|--|-------------|
| SPG28: Chapeltown Conservation Area Appraisal                       | CAAS        | Advice and appraisal of the character of the conservation area   | 2003        |
| SPG29: Otley Conservation Area Appraisal                            | CAAS        | Advice and appraisal of the character of the conservation area   | 2003        |
| Holbeck Conservation Area Appraisal                                 | CAAS        | Advice and appraisal of the character of the conservation area   | 2005        |
| Gledhow Valley Conservation Area Appraisal                          | CAAS        | This appraisal shows why Gledhow Valley has a special character and appearance meriting designation as a conservation area. It sets out which features make the area special in order to encourage their retention. It also shows where there are opportunities to enhance the area. | 2006        |
| Armley Conservation Area Appraisal                                  | CAAS        | Advice and appraisal of the character of the conservation area   | 2007        |
| Armley Conservation Area Management Plan                            | CAAS        | Advice and appraisal of the character of the conservation area   | 2007        |
| Chapeltown Conservation Area Extension Appraisal                    | CAAS        | Advice and appraisal of the character of the conservation area   | 2007        |
| Chapel Allerton Conservation Area Appraisal and Management Plan     | CAAS        | Advice and appraisal of the character of the conservation area   | 2008        |
| Far Headingley Conservation Area Appraisal and Management Plan      | CAAS        | Advice and appraisal of the character of the conservation area   | 2008        |
| Horsforth Conservation Area Appraisal and Management Plan           | CAAS        | Advice and appraisal of the character of the conservation area   | 2008        |
| Methley Church Side Conservation Area Appraisal and Management Plan | CAAS        | Advice and appraisal of the character of the conservation area   | 2008        |
| Meanwood Conservation Area Appraisal and Management Plan            | CAAS        | Advice and appraisal of the character of the conservation area   | 2008        |
| Newlay Conservation Area Appraisal and Management Plan              | CAAS        | Advice and appraisal of the character of the conservation area   | 2008        |

| <b>Name of Document</b>  | <b>Type</b> | <b>Summary</b>   | <b>Date</b> |
|--|-------------|--|-------------|
| West Park Conservation Area Appraisal and Management Plan          | CAAS        | Advice and appraisal of the character of the conservation area | 2008        |
| Adel St John's Conservation Area Appraisal and Management Plan     | CAAS        | Advice and appraisal of the character of the conservation area | 2009        |
| Boston Spa Conservation Area Appraisal and Management Plan         | CAAS        | Advice and appraisal of the character of the conservation area | 2009        |
| Bardsey Cum Rigton Conservation Area Appraisal and Management Plan | CAAS        | Advice and appraisal of the character of the conservation area | 2009        |
| Bramley Town Conservation Area Appraisal and Management Plan       | CAAS        | Advice and appraisal of the character of the conservation area | 2009        |
| Calverley Conservation Area Appraisal and Management Plan          | CAAS        | Advice and appraisal of the character of the conservation area | 2009        |
| Pool in Wharfedale Conservation Area Appraisal and Management Plan | CAAS        | Advice and appraisal of the character of the conservation area | 2009        |
| Pudsey Conservation Area Appraisal and Management Plan             | CAAS        | Advice and appraisal of the character of the conservation area | 2009        |
| Thorp Arch Conservation Area Appraisal and Management Plan         | CAAS        | Advice and appraisal of the character of the conservation area | 2009        |
| Thorner Conservation Area Appraisal and Management Plan            | CAAS        | Advice and appraisal of the character of the conservation area | 2009        |
| Whitkirk Conservation Area Appraisal and Management Plan           | CAAS        | Advice and appraisal of the character of the conservation area | 2009        |
| Barwick in Elmet Conservation Area Appraisal and Management Plan   | CAAS        | Advice and appraisal of the character of the conservation area | 2010        |
| Bramham Conservation Area Appraisal and Management Plan            | CAAS        | Advice and appraisal of the character of the conservation area | 2010        |
| Collingham Conservation Area Appraisal and Management Plan         | CAAS        | Advice and appraisal of the character of the conservation area | 2010        |

| <b>Name of Document</b>   | <b>Type</b> | <b>Summary</b>   | <b>Date</b> |
|---|-------------|--|-------------|
| Clifford Conservation Area Appraisal and Management Plan                          | CAAS        | Advice and appraisal of the character of the conservation area | 2010        |
| Farsley Conservation Area Appraisal and Management Plan                           | CAAS        | Advice and appraisal of the character of the conservation area | 2010        |
| Linton Conservation Area Appraisal and Management Plan                            | CAAS        | Advice and appraisal of the character of the conservation area | 2010        |
| Oulton Conservation Area Appraisal and Management Plan                            | CAAS        | Advice and appraisal of the character of the conservation area | 2010        |
| Rothwell Conservation Area Appraisal and Management Plan                          | CAAS        | Advice and appraisal of the character of the conservation area | 2010        |
| Walton Conservation Area Appraisal and Management Plan                            | CAAS        | Advice and appraisal of the character of the conservation area | 2010        |
| Wetherby Conservation Area Appraisal and Management Plan                          | CAAS        | Advice and appraisal of the character of the conservation area | 2010        |
| Weetwood Conservation Area Appraisal and Management Plan                          | CAAS        | Advice and appraisal of the character of the conservation area | 2010        |
| Woodhall Hills Conservation Area Appraisal and Management Plan                    | CAAS        | Advice and appraisal of the character of the conservation area | 2010        |
| Aberford Conservation Area Appraisal and Management Plan                          | CAAS        | Advice and appraisal of the character of the conservation area | 2011        |
| Bramhope Conservation Area Appraisal and Management Plan                          | CAAS        | Advice and appraisal of the character of the conservation area | 2011        |
| Horsforth Cragg Hill and Woodside Conservation Area Appraisal and Management Plan | CAAS        | Advice and appraisal of the character of the conservation area | 2011        |
| Rawdon Little London Conservation Area Appraisal and Management Plan              | CAAS        | Advice and appraisal of the character of the conservation area | 2011        |
| Rawdon Little Moor Conservation Area Appraisal and Management Plan                | CAAS        | Advice and appraisal of the character of the conservation area | 2011        |
| Rawdon Low Green Conservation Area  | CAAS        | Advice and appraisal of the character of the conservation area | 2011        |

| <b>Name of Document</b>   | <b>Type</b>  | <b>Summary</b>   | <b>Date</b> |
|---|--------------|--|-------------|
| Appraisal and Management Plan   |              |  |             |
| Woodsford Conservation Area Appraisal and Management Plan                                     | CAAS         | Advice and appraisal of the character of the conservation area                   | 2011        |
| Guiseley Conservation Area Appraisal and Management Plan                                      | CAAS         | Advice and appraisal of the character of the conservation area                   | 2012        |
| Headingley Hill, Hyde Park and Woodhouse Moor Conservation Area Appraisal and Management Plan | CAAS         | Advice and appraisal of the character of the conservation area                   | 2012        |
| Morley Conservation Area Appraisal and Management Plan  | CAAS         | Advice and appraisal of the character of the conservation area                   | 2012        |
| Rawdon Cragg Wood Conservation Area Appraisal and Management Plan                             | CAAS         | Advice and appraisal of the character of the conservation area                   | 2012        |
| Shadwell Conservation Area Appraisal and Management Plan                                      | CAAS         | Advice and appraisal of the character of the conservation area                   | 2012        |
| Scholes Conservation Area Appraisal and Management Plan                                       | CAAS         | Advice and appraisal of the character of the conservation area                   | 2012        |
| Yeadon Conservation Area Appraisal and Management Plan  | CAAS         | Advice and appraisal of the character of the conservation area                   | 2012        |
| Tranmere Park Estate Conservation Area Appraisal and Management Plan                          | CAAS         | Advice and appraisal of the character of the conservation area                   | 2013        |
| Nether Yeadon Conservation Area Appraisal and Management Plan                                 | CAAS         | Advice and appraisal of the character of the conservation area                   | 2015        |
| Farnley Upper Moorside Conservation Area Appraisal and Management Plan                        | CAAS         | Advice and appraisal of the character of the conservation area                   | 2017        |
| The Grand Quarter Conservation Area Appraisal and Management Plan                             | CAAS         | Advice and appraisal of the character of the conservation area                   | 2017        |
| Shopfront Security Guide  | Design Guide | Sets out options for enhancing the security of shops with illustrative drawings. | Undated     |

| <b>Name of Document</b>                                 | <b>Type</b>    | <b>Summary</b>   | <b>Date</b> |
|---|----------------|--|-------------|
| Shopfront Design Guide                                  | Design Guide   | Illustrative guide of shop front design options including examples of good and bad practice  | 1992        |
| Headingley Renaissance: Strategy and Action Plan        | Other Guidance | Strategy and action plan to promote a mixed community  | 2005        |
| Mabgate Development Framework                           | Other Guidance | Guidance to developers on the acceptability of forms and types of development in the Mabgate area.   | 2007        |
| Collingham and Linton Village Design Statement          | Other Guidance | Advice and appraisal of the landscape and character of the area  | 2010        |
| Farsley Village Design Statement                        | Other Guidance | Advice and appraisal of the character of the area  | 2010        |
| Tranmere Park Neighbourhood Design Statement            | Other Guidance | Advice and appraisal of the character of the area  | 2010        |
| Lower Kirkgate Planning Statement                       | Other Guidance | Objectives for the regeneration of the historic area   | 2011        |
| Sovereign Street Planning Statement                     | Other Guidance | Principles and options for development of area north of Sovereign St   | 2011        |
| SPG2: Leisure Developments & Other Key Town Centre Uses | SPG            | Advises on considerations for leisure development proposals in a variety of locations including UDP LT5 sites, and application of sequential test  | 1997        |
| SPG4: Greenspace Relating to New Housing Development    | SPG            | Guidance in relation to greenspace provision and ensure the availability of greenspace for public use. It aims to provide spaces that satisfy various need and are appropriate to particular situations, improving the environmental quality of new developments and encouraging the integration of greenspace and built form within a development.  | 1998        |
| SPG6: Development of Self-Contained Flats               | SPG            | To provide guidance relating to the development of self contained flats, including the distinction between self contained flats and HMOs and advice on the creation of self contained flats within existing buildings. The following advice and Policy is intended to cover the planning implications of proposals to subdivide existing housing into self contained flats and change the use of buildings in other uses to self contained flats. Paragraph 4 sets out the wider context of flat conversions contributing toward strategic housing supply. | 1999        |
| SPG14: Leeds City Centre Urban Design Strategy          | SPG            | The City Centre Urban Design Strategy (CCUDS) explores the character of the streets, spaces and buildings in Leeds City Centre. It is a response to national and local policies and initiatives to enhance the local distinctiveness of towns and cities.  | 2000        |

| <b>Name of Document</b>                              | <b>Type</b>            | <b>Summary</b>  | <b>Date</b> |
|--|------------------------|---|-------------|
| SPG11:Section 106 Contributions for School Provision | SPG                    | To outline the powers made available under Section 106 to secure payments from housing developments toward school provision and how these moneys are to be used. Furthermore the supplementary guidance will outline how the UDP policy GP7A will be put into practice to secure the required educational facilities resulting from a proposed development. | 2001        |
| SPG13: Neighbourhoods for Living                     | SPG                    | The guide specifically provides further clarity for developers and designers in Leeds regarding:<br>the themes and principles of residential design<br>the character and essence of Leeds<br>submission requirements and analysis based process.  | 2003        |
| SPG25:Greening the Built Edge                        | SPG                    | This guidance aims to support policy N24 of the UDP particularly how development proposals for developments abutting green belt, green corridors or other open space must assimilate the development into the surrounding landscape and how if existing landscape features do not achieve this, how it might be implemented.                                | 2004        |
| SPG22:Sustainable Drainage in Leeds                  | SPG                    | This guidance provides information for developers on the use of sustainable drainage techniques in new developments. It expands current City Council policy and Government guidance and sets out a procedure for dealing with drainage issues through the planning process.   | 2004        |
| Beeston and Holbeck Planning Framework               | SPG                    |   | 2005        |
| SPG21: Leeds Waterfront Strategy Partial Review 2006 | SPG                    | Mix of vision and audit of townscape assets and description of urban character. Valuable note of aspirations for river crossing points.   | 2006        |
| Kirkstall Valley Planning Framework                  | SPG                    | Local area advice   | 2007        |
| SPG16:Bramhope Village Design Statement              | SPG (Design Statement) | Advice and appraisal of the character of the area   | 2001        |
| SPG17:Bardsey Village Design Statement               | SPG (Design Statement) | Advice and appraisal of the character of the area   | 2002        |
| SPG18:East Keswick Village Design Statement          | SPG (Design Statement) | Advice and appraisal of the character of the area   | 2002        |
| SPG36:Hawksworth Village Design Statement            | SPG (Design Statement) | Advice and appraisal of the character of the area   | 2003        |



| <b>Name of Document</b>   | <b>Type</b>            | <b>Summary</b>  | <b>Date</b> |
|---|------------------------|---|-------------|
| SPG39: Thorp Arch Village Design Statement                            | SPG (Design Statement) | Advice and appraisal of the character of the area   | 2003        |
| Roundhay Conservation Area Appraisal                                  | SPG (Design Statement) | Advice and appraisal of the character of the area   | 2004        |
| SPG19:Pool Village Design Statement                                   | SPG (Design Statement) | Advice and appraisal of the character of the area   | 2005        |
| Chapel Allerton Community Plan and Design Statement                   | SPG (Design Statement) | <ul style="list-style-type: none"> <li>• inform and engage the community in decisions that affect the area</li> <li>• influence decision-makers allocating resources and improving community service</li> <li>• provide a design framework for delivering excellence in new development</li> <li>• retain and improve the best of the current built and natural environment.</li> </ul> | 2005        |
| Far Headingley, Weetwood and West Park Neighbourhood Design Statement | SPG (Design Statement) | Advice and appraisal of the character of the area   | 2005        |
| Kippax Village Design Guide   | SPG (Design Statement) | Advice and appraisal of the character of the area   | 2005        |
| Adel Village Design Statement   | SPG (Design Statement) | Advice and appraisal of the character of the area   | 2006        |
| Headingley and Hyde Park Neighbourhood Design Statement               | SPG (Design Statement) | Advice and appraisal of the character of the area   | 2010        |
| Horsforth Design Statement  | SPG (Design Statement) | Advice and appraisal of the character of the area   | 2010        |
| Roundhay Ward Neighbourhood Design Statement                          | SPG (Design Statement) | Advice and appraisal of the character of the area   | 2010        |
| Little Woodhouse Neighbourhood Design Statement                       | SPG (Design Statement) | Advice and appraisal of the character of the area   | 2011        |
| Thorner Village Design Statement                                      | SPG (Design Statement) | Advice and appraisal of the character of the area   | 2011        |
| New Farnley Village Design Statement                                  | SPG (Design Statement) | Advice and appraisal of the character of the area   | 2013        |

| <b>Name of Document</b>                           | <b>Type</b>            | <b>Summary</b>                                    | <b>Date</b> |
|---|------------------------|---|-------------|
| Oulton and Woodlesford Community Design Statement | SPG (Design Statement) | Advice and appraisal of the character of the area | 2014        |
| Moortown Neighbourhood Design Statement           | SPG (Design Statement) | Advice and appraisal of the character of the area | 2016        |

## Appendix 1: Glossary of Terms

|  |   |
|--|---|
| <b>Area Action Plan (AAP)</b>                    | These plans are DPDs and focus upon allocation and implementation, providing an important mechanism for ensuring development of an appropriate, scale, mix and quality for key areas of opportunity, change or conservation.  |
| <b>Authority Monitoring Report (AMR)</b>         | Authorities are required to produce <b>AMRs</b> to assess the implementation of <b>LDS</b> and the extent to which policies in <b>LDDs</b> are being achieved.  |
| <b>Development Plan Document (DPD)</b>           | The Documents that together comprise the Local Plan. A local planning authority must prepare, and which have to be subject to rigorous procedures of community involvement, consultation and independent examination. Should include the following elements: <ul style="list-style-type: none"> <li>• Core strategy</li> <li>• Site specific allocations of land</li> <li>• Area Action Plans (where needed)</li> </ul> |
| <b>Local Plan</b>                                | The Local Plan will contain a portfolio of <b>DPDs</b> , which will provide the local planning authority's policies for meeting the community's economic, environmental and social aims for the future of their area where this affects the development of land.  |
| <b>Local Development Document (LDD)</b>          | <b>LDDs</b> will comprise of <b>DPDs</b> , <b>SPDs</b> and <b>SCI</b> related to these are the <b>SEA/SA</b> , <b>AMR</b> and the Policies Map.   |
| <b>Local Development Scheme (LDS)</b>            | The <b>LDS</b> sets out the programme for preparing the <b>LDDs</b> and identifies which of those will be prepared as <b>DPDs</b> .   |
| <b>National Planning Policy Framework (NPPF)</b> | Government statement of National Planning Policy, and extant Planning Policy Statements.  |
| <b>Neighbourhood Plan</b>                        | Prepared by Parish/Town Councils or Neighbourhood Forums to set out local policies consistent with the Local Plan   |
| <b>Sustainability Appraisal (SA)</b>             | Appraisal of the environmental, economic and social aspects of Local Development Documents ( <b>LDDs</b> ) in contributing to the achievement of Sustainable Development objectives.  |
| <b>Statement of Community Involvement (SCI)</b>  | An LDD explaining to stakeholders and the community, how and when they will be involved in the preparation of <b>Local Development Plan</b> and where appropriate planning applications prior to their formal submission and the steps that will be taken to facilitate this involvement.   |
| <b>Strategic Environmental Assessment (SEA)</b>  | Assessment of the environmental impacts of policies and proposals contained within the <b>Local Plan</b> (can be done as part of the SA).   |
| <b>SPD (SPD)</b>                                 | <b>SPDs</b> are <b>LDDs</b> intended to elaborate upon the policy and proposals in <b>DPDs</b> . <b>They do not form part of the statutory development plan.</b>  |

## Appendix 2 – Risk Assessment

| <b>RISK</b>   | <b>IMPACT</b>  | <b>MITIGATING ACTION</b>  |
|---|--|---|
| New national and local policies and guidance  | <ul style="list-style-type: none"> <li>• Unforeseen additional work injections into LDS work programme causing slippage.</li> <li>• Scope of proposed plans is significantly altered.</li> </ul> | <ul style="list-style-type: none"> <li>• Monitoring of changes to national policy.</li> <li>• Active participation in the City Region (to reflect the 'duty to cooperate') and local planning agenda to respond to changes early.</li> <li>• Re-evaluate priorities.</li> </ul> |
| New sub-regional arrangements for strategic policy making   | <ul style="list-style-type: none"> <li>• Unforeseen additional work injections into LDS work programme causing slippage.</li> </ul>  | <ul style="list-style-type: none"> <li>• Alignment of sub-regional and local strategic objectives</li> </ul>  |
| Volume of work (managing potentially competing timescales and tasks, higher levels of representations than anticipated) | <ul style="list-style-type: none"> <li>• Programme slippage.</li> </ul>  | <ul style="list-style-type: none"> <li>• Monitoring of progress against programme objectives and re-prioritise as necessary.</li> <li>• Realistic &amp; flexible timetables.</li> <li>• Use of additional resources through corporate partnership working.</li> </ul>           |
| A very large volume of comments received at consultation stages   | <ul style="list-style-type: none"> <li>• Require more staff to input and analyse responses</li> <li>• Lengthy Examination in Public</li> </ul>   | <ul style="list-style-type: none"> <li>• Regular monitoring of resources, budgets and costings.</li> <li>• Redeploy existing resources where appropriate.</li> </ul>  |
| Capacity of Stakeholders to respond as part of engagement/involvement activity.   | <ul style="list-style-type: none"> <li>• Potential programme slippage.</li> </ul>  | <ul style="list-style-type: none"> <li>• Early consultation with stakeholders where appropriate.</li> </ul>   |
| Inadequate resources to undertake specific areas of work.   | <ul style="list-style-type: none"> <li>• Unable to progress work.</li> <li>• Potential impact on quality &amp; 'soundness' of planning documents.</li> </ul>                                     | <ul style="list-style-type: none"> <li>• Regular monitoring of resources, budgets and costings.</li> <li>• Redeploy existing resources where appropriate.</li> </ul>  |
| Lack of in house skills to undertake new areas of technical work.   | <ul style="list-style-type: none"> <li>• Programme slippage.</li> <li>• Potential impact on quality &amp; 'soundness' of planning documents.</li> </ul>  | <ul style="list-style-type: none"> <li>• Develop skills and competencies through training initiatives.</li> <li>• Close working with partners who have the necessary skills.</li> <li>• Use of external consultants – subject to resources.</li> </ul>                          |
| Staff turnover  | <ul style="list-style-type: none"> <li>• Potential programme slippage.</li> </ul>  | <ul style="list-style-type: none"> <li>• Monitoring of progress against programme objectives and re-prioritise as necessary.</li> <li>• Staff Recruitment</li> </ul>  |
| Planning Inspectorate unable to meet the timescale for examination and report.  | <ul style="list-style-type: none"> <li>• Delay to examination/reporting.</li> <li>• Key programme milestones not met.</li> </ul>   | <ul style="list-style-type: none"> <li>• Close liaison with the Planning Inspectorate, to highlight any potential issues/problems at an early stage.</li> </ul>   |

|  |   |   |
|--|---|---|
| <p>Failure of planning documents to meet tests of soundness.</p> | <ul style="list-style-type: none"> <li>• Unable to adopt document.</li> <li>• Absence of up to date Local Plan triggers Presumption in Favour of Sustainable Development in NPPF</li> </ul> | <ul style="list-style-type: none"> <li>• Ensure documents are sound and meet technical and consultation requirements</li> <li>• Use of self-assessment tool.</li> </ul>   |
| <p>Legal Challenge</p>   | <ul style="list-style-type: none"> <li>• LDD quashed.</li> <li>• Impact on work programme through additional work.</li> </ul>   | <ul style="list-style-type: none"> <li>• Ensure LDF is compliant with Planning legislation, Regulations and guidance.</li> </ul>  |
| <p>Departure from European Union</p>                             | <ul style="list-style-type: none"> <li>• Unforeseen additional work injections into LDS work programme causing slippage</li> </ul>  | <ul style="list-style-type: none"> <li>• Monitoring of likely impacts especially as they relate to legislation</li> <li>• Active participation in City Region to collectively explore implications upon sub-regional economy</li> <li>• Re-evaluate priorities</li> </ul> |