

July 2022

Report to Leeds City Council

Environment, Housing and Communities Scrutiny Board

Deputy Mayor for Policing & Crime - Update on the Police and Crime Plan 2021-24

1. Context setting:

- 1.1 Under the Police Reform and Social Responsibility Act 2011, the Mayor must produce a Police and Crime Plan which sets out the strategic policing and crime priorities for West Yorkshire, and how she plans to meet them.
- 1.2 The West Yorkshire Police and Crime Plan was published in March 2022. It sets out the Mayor's vision for a Fair, Just and Inclusive West Yorkshire.

2. Consulting on the Plan with partners and residents:

- 2.1 The Police and Crime Plan consultation was based on core principles to ensure everyone could share their views on what should be included. The consultation aimed to:
 - *Raise awareness of the Mayor/Deputy Mayor's work on policing, crime, and community safety.*
 - *Support understanding of the Mayor's pledges and draft priorities/themes.*
 - *Ensure the voice of women and girls is heard.*
 - *Ensure victims of crime and those harmed by crime are heard.*
 - *Ensure all our engagement is fully inclusive.*
- 2.2 The [Voice of West Yorkshire](#) document highlights and summarises the outcomes from the #Tell Tracy consultation on policing, crime and community safety priorities - covering our engagement and consultation across West Yorkshire from 1 September to 30 November 2021.

A range of engagement methods were used including an online survey, face to face conversations, community and partnership visits and focus groups. The variety of engagement methods allowed officers to meet and speak to people from a number of different communities.

2.3 Key West Yorkshire consultation statistics:

- Public Survey: 2,390 responses
- Partner consultation: 32 responses
- Face-to-face engagement with over 930 people

In terms of the public survey, responses were received from each district in West Yorkshire in the below distribution:

Residents' Home District	Count	% Share
Bradford	489	20.7%
Calderdale	216	9.1%
Kirklees	433	18.3%
Leeds	868	36.8%
Wakefield	355	15.0%
Grand Total	2361	100.0%

- 7% of respondents to the survey described themselves as belonging to a Black or Minority Ethnic group, with people of Asian background the largest non-white group at 3% (comprised predominantly of people with Indian or Pakistani ethnicity).
- 87% of respondents described themselves as White.
- 4% of White respondents described belonging to a group other than 'White British' – this included Irish and European nationalities.
- 27% of our respondents to the consultation described themselves as having a disability or health condition.

The three main areas of focus in the responses to the public survey were:

- Child sexual abuse and exploitation – 79% identifying this as a priority
- Neighbourhood crime and anti-social behaviour – 73% identified this as a priority
- Rape and sexual offences - 69% identified this as a priority

In the partner consultation there was strong support for all four priorities with over 90% of partners strongly agreeing/agreeing to the four priorities in the Plan.

3. Police and Crime Plan Priorities:

- 3.1 The four priorities have been chosen after this extensive consultation with the public and partner organisations and analysis of risk and community safety need across West Yorkshire which is published as the Summary Needs Assessment <https://www.westyorks-ca.gov.uk/media/8212/na-summary-document.pdf>.

The delivery of these priorities will be the Mayor's focus over the next three years. The priorities are:

- Supporting Victims and Witnesses and Improving Criminal Justice Outcomes
- Keeping People Safe and Building Resilience
- Safer Places and Thriving Communities
- Responding to Multiple and Complex Need

- 3.2 Throughout the consultation there has been a realistic view ahead in the challenges to be addressed across crime and anti-social behaviour. Communities have recognised the complexity of modern policing and the challenges faced by the Police and Criminal Justice partners.

- 3.3 There is recognition that the new Police and Crime Plan is ambitious and wide reaching but that it needs to be to meet the collective response of what both our communities and partners have said matters to them and should be included in the new Plan.
- 3.4 Partners and communities have also welcomed the cross-cutting Equality, Diversity and Inclusion theme.
- 3.5 The West Yorkshire Violence Reduction Unit (VRU) also support the priorities of the Police and Crime Plan through the delivery of the the VRU Response Strategy. Generating societal change through a public health approach to policing and community that supports early intervention and prevention services is a cross cutting theme of this ambitious Plan, and befits the devolved funding and powers that were granted to West Yorkshire in May 2021.

4. Strategies:

- 4.1 To support the delivery of the Police and Crime Plan 2021-24, six supporting strategies are being developed. Strategies are required to ensure a co-ordinated approach across West Yorkshire, working with stakeholders at local, district, regional and national level.
- 4.2 These strategies will set out the thematic framework in their specific workstreams, in order to steer partnership work across West Yorkshire. The strategies will include an action plan for the length of the Plan.

These strategy themes are:

- 1) Supporting the Safety of Women & Girls – *To be published Autumn 2022*
- 2) Victims and Witnesses Strategy – *To be published January 2023*
- 3) Vulnerability and Safeguarding – *To be published January 2023*
- 4) Responding to Multiple & Complex Needs – *To be published March 2023*
- 5) Place based strategy – *To be published March 2023.*

These thematic strategies will be supported by a Policing & Crime Commissioning Strategy, set to be published September 2022 (see funding to deliver on the Plan).

5. Mayoral and Local Authority Priority Alignment:

- 5.1 The Mayor and Deputy Mayor for Policing and Crime will work in partnership with community safety partners to deliver the outcomes detailed within the Police and Crime Plan and local District strategies.
- 5.2 The community safety priorities for Leeds as set out in the Safer Leeds Safer Stronger Communities City Plan 2021-24 aligns with the priorities within the Police and Crime Plan 2021-24.

5.3 This brings great opportunities to working collectively to deliver partnership outcomes over the next three years. Through combining focus and resource the partnership can work to improve outcomes for the residents of Leeds.

6. Funding to delivery on the Plan:

6.1 To achieve the priorities and outcomes in the Police and Crime Plan, the Mayor commissions a number of different providers to help with the delivery of services, which will benefit the communities of West Yorkshire, reduce crime, and help victims to cope and recover from the harm they have suffered.

6.2 The Policing and Crime team at the West Yorkshire Combined Authority will work in partnership with Leeds City Council and wider partners to pursue government funding rounds that relate to our shared objectives in the Police and Crime Plan and the Safer, Stronger Communities City Plan 2021-24. We will also continue to integrate the policing and crime agenda into the wider working of the Combined Authority in order for us to influence spend to policing and community safety shared objectives.

6.3 The Policing and Crime Contracts and Commissioning Team will be hosting a number of events throughout July 2022 to co-design our new commissioning strategy in line with the new Police and Crime Plan 2021-24.

The Leeds event is Monday 25th July – 0930 to 1230 at the Royal Armouries, Leeds.

The aim is to launch the Commissioning Strategy in September 2022 and we would like to bring our partners, current providers, and other interested groups together in each district and across West Yorkshire to help shape this strategy.

6.4 There is considerable challenge but also opportunity in accessing funding to deliver on the greater ambitions of the Police and Crime Plan. In addition to the real-term reduction of around £140m (30%) of government grant funding to West Yorkshire Police between 2010 and 2020, there is further challenge in that funding streams received from central government are targeted to specific grant or contract themes, such as the Ministry of Justice victims funding or the Safer Streets Fund. This means that the availability of funds for additional community safety activity can sometimes be limited to the nature of central government funding rounds.

6.5 However, there are increasing opportunities for influencing wider funding, through the increasing integration of shared policing and crimes outcomes into Combined Authority funding streams, such as regeneration and adult skills. An example of these opportunities include the UK Shared Prosperity Fund, which will see funding from central government passed to the Combined Authority and Local Authorities to support outcomes focusing on the theme of 'Communities and Place'.

6.6 The Mayoral Safer Communities Fund allows voluntary, community groups, charities and partners to apply for funding of up to £6K to support innovative projects that address at least one of the cross cutting themes and one of the

priorities of the Police and Crime Plan. The Mayor has run two grant rounds under this Police and Crime Plan, with £208K being awarded in March 2022 to grassroots organisations delivering on themes of supporting the safety of women and girls, ensuring equality, diversity and inclusion and delivering early intervention and prevention. A further 280K will be awarded in October 2022.

7. Police and Crime Plan Governance:

- 7.1 The Police and Crime Plan can not be delivered by West Yorkshire Police alone. The Plan aims to bring all relevant stakeholders together to deliver its aims, including partners who may not previously have needed to engage with the community safety landscape.
- 7.2 The main vehicle for the Plan governance will be the Partnership Executive Group (PEG). PEG is a quarterly meeting, chaired by the Deputy Mayor for Policing and Crime, that brings together key statutory and non-statutory community safety stakeholders. Starting in July 2022, the PEG will take a thematic approach, based on the Plan priorities and using the delivery metrics outlined below, to understand progress against the Plan.

8. Examples of delivery on the Plan and Mayoral Pledges so far:

- 8.1 The election of Tracy Brabin as Mayor in May 2021, together with the integration of the Police and Crime Commissioner functions into the Mayor's remit, and the wider Combined Authority has brought significant opportunities for West Yorkshire on the community safety landscape.
- 8.2 Below are examples of significant achievements that deliver on the Police and Crime Plan 2021-24 to date.
 - Setting out the priorities and principles for our new strategy for women and girls' safety through a series of 'co-design' events. This also includes appointing a women and girls workstream lead, to ensure delivery on the Mayoral Pledge of having women and girls at the heart of the Police and Crime Plan.
 - Over £2m investment in 25 additional Independent Domestic Violence Advocate (IDVA) and Independent Sexual Violence Advocate (ISVA) posts to support victims of domestic and sexual violence.
 - Investing £3.3million of Ministry of Justice funding in vital victims services, including the Sexual Assault Referral Centre (SARC).
 - Working to eliminate serious casualties on our roads through a new pan-West Yorkshire Vision Zero Board, chaired by the Deputy Mayor for Policing and Crime.
 - £208K awarded to 39 grass roots organisations through the Safer Communities Fund to tackle issues in one of the cross cutting themes of the Police and Crime

Plan, Safety of Women and Girls, Equality, Diversity and Inclusion, and Early Intervention and Prevention.

- Building safer public places and delivering outreach and behaviour programmes through the Safer Streets and Safety of Women at Night funds. Investing over £800k in public space safety initiatives.
- Launch of the Bus Safety Feedback Tool that allows customers, with a particular focus on women and girls, to say where and why they are feeling unsafe on their journeys.
- The Violence Reduction Unit continue to work in partnership with Health, Local Authority, Education, Criminal Justice and the Voluntary, Community and Social Enterprise Sector to deliver a suite of interventions to drive down violence and support young people into better lifestyle choices.
- The Annual Third Sector Conference focused on Tackling Domestic Abuse Together, bringing together over 80 organisations to discuss how to take forward the recently passed Domestic Abuse Act and support victims and survivors in light of the Covid-19 pandemic.
- Invested £390K in FY21/22 towards Domestic Abuse Perpetrator Programmes in West Yorkshire, a number of which support Leeds offenders to be held account for their actions, and deliver bespoke training and guidance programmes aimed at changing their behaviour for good. This funding will continue into FY22/23 also.

9. Measuring Police and Crime Plan Delivery:

- 9.1 A suite of performance metrics will be used to understand if the partnership actions are having an impact on improving the safety of West Yorkshire. These have been informed by the expansion in central government metrics in 2021, with the commencement of the National Crime and Policing Measures and the Criminal Justice Delivery Data Dashboard or Scorecard.
- 9.2 These national measures, together with bespoke local measures based on views and reflection from West Yorkshire Police, together with Mayoral and partner priorities, make up the complete Police and Crime Plan Delivery Metrics (overleaf).

9.3 Police and Crime Plan Performance Metrics

PCP Priority	Indicator	Source	Metric	Baseline	
Supporting Victims and Witnesses & Improving Criminal Justice Outcomes	Increase in Victim Satisfaction (inc. victims of DA)	National Crime and Policing Measures	Increase victim satisfaction with the police	Year to April 2022	
			Increase satisfaction with the police among victims of domestic abuse	Year to April 2022	
	Response to 999 calls	Mayoral Priority	Maintain high level of calls answered in Target	Year to April 2022	
	Increase in positive outcomes for victims of Domestic and Sexual Abuse and Violence		Improve outcomes for victims of Rape and Sexual Offences	Year to April 2022	
	% crime with victim initial needs assessment		Improve outcomes for victims of Domestic Abuse	Year to April 2022	
	Criminal Justice Measures	LCJB	Increase % crime with victim initial needs assessment	Year to April 2022	
			Decrease Ineffective trial rate (Magistrates Court)	Year to April 2022	
			Increase volume of early guilty pleas	Year to April 2022	
	Keeping People Safe and Building Resilience	Drugs supply/county lines indicator	National Crime and Policing Measures	Decrease average time taken for cases to be brought to resolution	Year to April 2022
		Tackle Cyber Crime	Mayoral Priority	Monitor the number of young persons flagged as at risk of Criminal Exploitation	Year to April 2022
Reduce re-victimisation of Domestic Abuse victims		Monitor Indicators from Cyber Dashboard		Year to April 2022	
Reduce re-victimisation of Hate Crime victims		Reduce number of repeat victims of Domestic Abuse		Year to April 2022	
Increase use of DVPO/DVPN		Reduce number of repeat victims of Hate Crimes		Year to April 2022	
Increase use of Stalking Prevention Orders		Increase use of DVPO/DVPN		Year to April 2022	
Safer Places and Thriving Communities	Reduce Serious Violence and Serious Organised Crime	National Crime and Policing Measures	Increase use of Stalking Prevention Orders	Year to April 2022	
	Reduce Knife Crime		Reduce number of Homicides	Year to June 2019	
	Drive down crime and Anti-social Behaviour		Reduce all hospital admission for assault with a sharp instrument	Year to June 2019	
	Reduction in Neighbourhood and High Street crime		Reduce Knife Crime	Year to June 2019	
	Business cyber-crime indicators		Reduce Number of ASB incidents	Year to April 2022	
	Improve police workforce representation	Mayoral Priority	Keep Neighbourhood Crime below baseline	Year to June 2019	
			Monitor cyber attacks on businesses via WYCA survey	Year to April 2022	
			Increase % of workforce from Ethnic minorities by ensuring % of leavers/joiners are less/more than their white counterparts?	Year to April 2022	
			As above for female officers vs male officers (joiners / leavers)	Year to April 2022	
			Reduce Killed and Seriously Injured casualties on West Yorkshire roads	Reduce numbers of KSI's on roads in W Yorkshire	Year to April 2022
Mayoral pledge indicators on the 750 additional frontline Police Officers and Police Staff	Increase number of additional officers and staff in comparison to April 2021 baseline,	Year to April 2021			
Responding to Multiple and Complex Needs	Number of people engaged by early intervention programmes through the VRU	Mayoral Priority	Monitor VRU early intervention programme attendee figures	Year to April 2022	
	Number of repeat missing children		Keep number of repeat missing children below baseline	Year to June 2019	
	Number of repeat missing adults		Keep number of repeat missing adults below baseline	Year to June 2019	
	Drug related re-offending rate	LCJB	Reduce re-offending rate for Drug related crime	Year to April 2022	
	Number of Young People first time entry into the CJS		Reduce the number of First time entrants to the CJS	Year to April 2022	
	Refer more offenders to drug treatment services		National Crime and Policing Measures	Increase number of offenders referred to drug treatment services via L&D	Year to April 2022

10. Further information

Further information regarding the Police and Crime Plan, the VRU Response Strategy or the wider work of the Combined Authority Policing and Crime team is available here:

[Policing and Crime - West Yorkshire Combined Authority \(westyorks-ca.gov.uk\)](https://www.westyorks-ca.gov.uk)

[West Yorkshire Violence Reduction Unit - West Yorkshire Combined Authority \(westyorks-ca.gov.uk\)](https://www.westyorks-ca.gov.uk)

